

# Economic Policies of Heterogeneous Politicians <sup>\*</sup>

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## Abstract

This paper studies how a politician's preferences and abilities to influence public and private sector productivity affect her choices over economic policies. Extremism between policies of left- and right-wing incumbents increases with ability, because voters are more willing to re-elect competent politicians. Positive correlations between certain ability dimensions and preferences amplify politicians' relative extremism, because different ability dimensions affect the marginal tradeoff between private and public sectors differently. Moreover, a competent politician is less willing to adopt policies that increase economic productivity if they render her political advantage obsolete. Conversely, economic growth may foster the selection of better politicians.

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# 1 Introduction

A central goal of political economy is to understand the relationship between the political environment and the real economy. In order to explain economic policy, Persson and Tabellini (2000) highlight the importance of explicitly modeling the microfoundations of both economic behavior and political behavior, and the importance of taking a general equilibrium approach (economic and political outcomes should be mutually consistent). This paper contributes to this goal by examining the economic policy choices of politicians who differ in their preferences and abilities to influence the productivity of the private and public sectors; and by examining the economic and political behavior of voters who differ in their productivities and tastes. The analyses focus on two questions: How do a politician's skills affect her equilibrium choices over economic policies? How do macroeconomic variables affect the relative importance voters ascribe to a politician's various skills?

At the beginning of each period of my infinitely-repeated election model, the incumbent politician chooses a linear income tax rate, which distorts labor choices, and oversees the activities of the private and public sectors. Politicians have heterogeneous preferences over outcomes in the two sectors, and distinct inherent abilities to increase the productivity of the private sector, and to transform tax revenues into public goods. Voters differ in their productivities and tastes. At the end of each period, a majority-rule election takes place and voters choose whether to keep the incumbent or to elect an untried challenger.

The political environment influences and is influenced by the real economy. A key feature of the political environment is the political agency problem. Politicians cannot commit to policies, but they are electorally accountable for their actions in office — incumbents are free to choose taxes, but they can be ousted from office by voters in the following election. A key feature of the economic environment is the tradeoff between public and private sectors. How a voter trades off these two goods depends on his private sector ability, his personal taste for the public good, macroeconomic variables such as the overall productivity of the economy, and it depends on the actual skill vector of the incumbent politician. In equilibrium, a voter's political behavior is represented by his *social type*: Voters with a social type to the left of the median prefer higher tax rates, while social types to the right prefer lower taxes.

We know from the valence literature that a politician's competence changes her political constraints: Because voters value competence, incumbents with higher abilities can choose more extreme policies and be re-elected. The analogue of this result in my model is that, in the group of politically-constrained incumbents, more competent left-wing politicians use their political advantage to increase taxes, while more competent right-wing politicians reduce taxes. Higher ability increases the relative extremism between these politicians.

My first set of results draws out important implications of a politician's abilities, impli-

cations that cannot be captured by the standard one-dimensional additive valence model. These implications derive from the fact that a politician’s abilities are multidimensional, and different ability dimensions change the economy’s production possibility frontier differently. That is, each different ability dimension of a politician changes the government’s budget constraint and the marginal tradeoff between private and public sectors differently, affecting economic and political behavior. If a politician’s ability is positively correlated with her underlying social preferences (if right-wing politicians are more likely to be better at increasing the private sector productivity, and left-wing politicians are more likely to be better at managing the public sector), then the changes in the government’s budget constraint can *amplify* the effects of changes in the political constraint. With such positive correlation, more competent right-wing politicians are expected to take policies even further from these of more competent left-wing politicians. Conversely, a negative correlation can reduce the relative extremism between left- and right-wing politicians. In particular, one might observe a right-wing politician implementing a higher tax rate and running a larger government than a left-wing politician, in the exact same underlying economy.

My second set of results develops new insights into how macroeconomic variables affect the political and budget constraints faced by politicians with different abilities. The relative values that voters attach to different dimensions of a politician’s abilities depend on macroeconomic variables such as the level and growth rate of the total factor productivity (TFP). For example, voters in a poor economy with a low TFP attach a higher value to politicians with a high ability to reduce the government’s waste. Consequently, a more competent politician in this dimension is less willing to implement a technological change that increases the overall productivity of the economy, since such a change renders her ability advantage (and hence her political advantage) obsolete. Conversely, higher exogenous growth rates in the TFP amplify the relative importance of selecting politicians today who are better able to manage tomorrow’s larger economy. As a result of this positive trend in the TFP, voters behave in equilibrium *as if they were more patient* when making their political choices, because selecting better politicians is a form of investment.

I now present a more detailed description of my results. In the stationary equilibrium of the model, although voters differ in multiple dimensions (productivity and taste), political behavior is represented by a unidimensional *social type*, which represents the voter-specific tradeoff between the private and public goods. An incumbent politician is re-elected if and only if she is supported by the voter with the median social type<sup>1</sup>.

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<sup>1</sup> Although the existence of a decisive median voter is a standard result in single-election models where preferences are defined as abstract ideologies in the real line, this result is not immediate in my two-sector production economy where politicians have multiple skill dimensions, and voters differ both in taste and productivity. Moreover, agents must compute equilibrium expected discounted payoffs derived from different

Equilibrium is characterized by a series of cutoff functions. Politicians with sufficiently low abilities are never re-elected; they implement their preferred policies and are ousted from office. Politicians with sufficiently high abilities are divided into three groups. Politicians with centrist social types — politicians with preferences sufficiently similar to the median voter’s preferences— can implement their preferred policy and be re-elected. Politicians with moderate types do not implement their preferred policy; they choose to compromise and implement a policy closer to the median voter’s preferred policy, in order to win re-election. Politicians with extreme preferences implement their preferred tax rate and lose re-election.

The behavior of politicians is defined by both economic and political considerations. A politician’s executive skill vector affects her *budget constraint* (her ability to transform tax revenues into public goods), and her *political constraint* (the re-election cutoffs imposed by voters). First consider politicians who are not constrained by re-election considerations, i.e., centrist and extremist politicians. When the political constraint does not bind, a politician chooses the tax rate that maximizes her own preferences over outcomes, given her skill vector. A centrist politician with a higher ability to improve *private sector* productivity faces a different marginal tradeoff between private and public consumption, and implements a lower income tax (see Figure 1b). However, I find that she does not decrease the amount of public goods provided — the income effect dominates the substitution effect between public and private goods. A higher consumption of public and private goods benefits *all* voters. In contrast, a centrist politician with higher ability to increase the marginal productivity of the *public sector* implements a higher income tax and provides more public goods (see Figure 1a). In this case, every voter consumes less private goods, due to the higher income tax and lower labor supply. This change *benefits* voters whose relative preferences for public goods are at least as high as the incumbent’s, but it *hurts* voters with sufficiently lower relative preferences for the public good (more extreme right-wing voters).

A politician’s ability also changes her political constraints. In order to be re-elected, moderate politicians with social types to the left of the median voter implement taxes below their preferred (politically unconstrained) rates. In equilibrium, incumbents with higher abilities can implement more extreme policies and be re-elected<sup>2</sup>: More able left-moderate politicians can implement *higher* tax rates and be re-elected. In Figure 1, the dotted lines represent preferred (unconstrained) policies of a moderate politician, and the solid lines represent (constrained) policies she chooses to implement. The centrist politician in this example has the

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voting/policy choices. For instance, politicians in Krasa and Polborn (2010) compete for the support of a *cutoff voter* (not the expected median voter), whose identity *changes* as a function of politicians’ abilities.

<sup>2</sup>Bernhardt, Câmara and Squintani (2011) obtain a related result in a model where a politician’s competence is captured by a one-dimensional additive term that directly affects voters’ payoffs, and policies and ideologies are numbers in the real line.

same social type as the median voter, so she is able to implement her preferred policies.

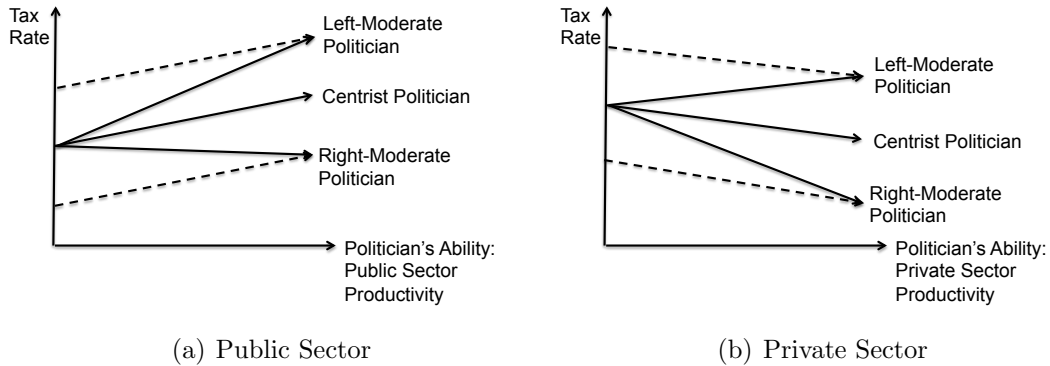


Figure 1: Illustration of the effects of abilities on tax rate choices of different politicians.

In particular, left-moderate politicians with higher abilities to influence the *private sector* productivity choose to *increase* taxes so much that it decreases consumption of the private good. Because voters trade off public and private consumption differently, the higher public good production and lower private consumption *benefits* all voters to the left of the median voter, but *hurts* all voters to the right — they value the public good relatively less. The opposite is true for right-moderate politicians, because they implement a tax rate above their bliss point. Right-moderate politicians who are better at increasing the marginal productivity of the *public sector* choose a tax rate so much *lower* that it decreases the public good provision. The lower tax benefits all voters to the right of the median, but hurts all voters to the left.

In equilibrium, the *magnitude and sign* of the changes in policy choices as functions of each one of a politician’s ability dimensions depend on the intricate interaction between political and budget constraints. The relative extremism between left- and right-wing moderate incumbents increases with ability because of the weaker political constraint, as Figure 1 illustrates. Moreover, due to the changes in budget constraints, a left-moderate politician with higher public sector ability will increase taxes even further than a left-moderate politician with higher private sector ability (the corresponding effect holds true for a right-wing moderate politician). Therefore, a positive correlation between ability and underlying preferences (competent left-wing politicians are more likely to be better at managing the public sector) would *amplify* the relative extremism between moderate politicians. This positive correlation also increases the expected extremism between politicians who are not politically constrained (centrists and extremists). Conversely, a negative correlation between ability and preferences could result in less extreme relative tax choices. One might observe a left-wing politician implementing a lower tax rate (or running a smaller government) than the one implemented by a right-wing politician in the exact same economy. This happens when a left-wing politician is sufficiently more competent at helping the private sector than man-

aging the public sector: She would then run an economy with a large, productive private sector and a smaller, low tax government. A right-wing incumbent who is relatively less competent at helping the private sector would do the opposite.

These results cannot be derived in standard theoretical or empirical one-dimensional valence models (e.g., Bernhardt, Câmara and Squintani (2011)). They highlight the fact that one needs to consider the heterogeneous effects of different ability dimensions on budget constraints, and their interaction with the political constraints. An empirical investigation that tries to measure how a politician's preferences and abilities affect policy choices needs to account for the multidimensional nature of ability and consider as policy choices not only the tax rate itself (or only the size of the government), but also the other economic outcomes.

My last set of results develops new insights into how macroeconomic variables affect the political and budget constraints faced by politicians with different abilities. For example, an increase in the *level* of TFP reduces the relative importance (and hence the political advantage) that voters attach to politicians with higher ability to decrease the government's fixed cost. Consequently, compared to incompetent politicians, competent politicians in this dimension are less willing to implement changes that increase TFP. I also uncover an interesting result with respect to the *rate* of technological progress. I provide conditions under which the political equilibrium in an economy with exogenous productivity growth is equivalent to the equilibrium in a similar economy without growth, but with *more patient* agents. The intuition behind this result is simple. A higher exogenous growth rate in TFP amplifies the relative importance of selecting politicians today who are better able to manage tomorrow's larger economy. In equilibrium, voters behave as if they were more patient when making their political choices. We can compare this result to a simple neoclassical model with endogenous capital accumulation. There, the steady state savings rate of a household is a function of both the discount factor and the exogenous growth rate in TFP. A higher TFP growth rate results in a higher savings rate, as if households were more patient. I show that this simple intuition regarding capital accumulation extends to my political framework, where selecting better politicians is a form of *investment* for voters.

This paper contributes to the literature that examines how political decisions influence and are influenced by economic activities. In particular, how the characteristics of a politician affect her economic policy choices. Rogoff and Sibert (1988), Rogoff (1990), and Martinez (2009) study signaling models where incumbents with known preferences try to signal their ability to *ex ante* homogeneous voters. Krasa and Polborn (2009 and 2010) consider politicians who can fully commit to policy choices, and voters who can observe, before the election, politicians' multidimensional abilities to produce a public good. Austen-Smith (2000) and Azzimonti (2011) consider parties with heterogeneous preferences in terms of economic pay-

offs, but homogeneous ability to run the economy<sup>3</sup>.

This paper examines economic policy choices of strategic politicians who have heterogeneous ability *and* heterogeneous preferences<sup>4</sup>. Politicians cannot commit to policies, which creates a *political agency problem*<sup>5</sup>. My political agency problem builds on Duggan (2000). In Duggan’s original model, policies are numbers in a segment of the real line, and voters’ preferences are given by the Euclidian distance from an ideal point. Two important features of this framework are that the electorate knows more about an incumbent politician than an untried opponent, and that re-election considerations endogenously discipline the behavior of incumbents. Bernhardt, Câmara and Squintani (2011) integrate a one-dimensional additive valence term into the model to show how the endogenous re-election standards vary with valence levels, and derive the consequences for voter welfare. Banks and Duggan (2008) consider a multidimensional policy space without valence. In contrast, my model examines a production economy where politicians have a heterogeneous multidimensional skill vector, and hence face different production possibility frontiers. I obtain the analogues of important results from this literature in my more realistic framework. More importantly, I obtain a series of results that derive from the budget constraint implications of different ability dimensions, results that have no analogues in existing models.

The paper is organized as follows. Section 2 presents the model. Section 3 characterizes the equilibrium. Section 4 details the main results. Section 5 extends the model. Section 6 concludes. An appendix contains all proofs.

## 2 The Model

**Overview:** I consider an infinitely-repeated election model in which a private good  $c$  and a public good  $g$  are produced each period. Voters differ in their individual ability  $\alpha$  to produce the private good, and they differ with regard to their marginal utility  $\beta$  from consuming the public good. Politicians differ with regard to their preferences over the outcomes of the private and public sectors, and they differ in their executive skills, represented by the vector  $\theta = (\theta_c, \theta_v, \theta_g)$ . This vector captures the office holder’s competence, her inherent ability to govern the private and public sectors, that is, to manage government resources and the

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<sup>3</sup>Austen-Smith (2000) considers alternative collective decision schemes: Proportional representation and simple majority rule. Battaglini and Coate (2008) and Barseghyan, Battaglini and Coate (2010) also consider a political framework where policy decisions are made by a legislature.

<sup>4</sup>This paper focus on the choice of a linear income tax by heterogeneous politicians. Acemoglu, Golosov, and Tsyvinski (2008 and 2010) examine a non-linear taxation framework with homogeneous politicians.

<sup>5</sup>Acemoglu, Golosov, and Tsyvinski (2011) examine a different rent-seeking political environment with homogeneous politicians. See also the earlier electoral accountability work by Barro (1973) and Ferejohn (1986).

economy.  $\theta_c$  represents the politician's ability to increase the productivity of the private sector, while  $\theta_v$  and  $\theta_g$  represent the politician's ability to increase the output of the public sector (to transform tax revenues into public goods).  $\theta_v$  represents a fixed cost (or waste) and  $\theta_g$  a marginal productivity (or efficiency) dimension.

Each period the incumbent politician must (i) choose a linear income tax  $\tau \in [0, 1]$ , (ii) manage the production of the public good  $g$ , and (iii) oversee the private sector's production of good  $c$ . Each voter optimally chooses an effort level  $n$  to produce the private good, given his own characteristics, the set of observable characteristics of the incumbent politician, and the implemented tax rate. At the end of each period an election takes place, and voters decide whether to keep the incumbent or to elect an untried challenger.

**Voters:** There is a continuum of measure one of infinitely-lived voters. Each voter is endowed with an individual productivity parameter  $\alpha \in A \equiv [\underline{\alpha}, \bar{\alpha}]$ ,  $0 < \underline{\alpha} \leq \bar{\alpha} < \infty$ , and an individual preference parameter  $\beta \in B \equiv [\underline{\beta}, \bar{\beta}]$ ,  $0 < \underline{\beta} \leq \bar{\beta} < \infty$ . These characteristics are jointly distributed according to the twice differentiable c.d.f.  $F(\alpha, \beta)$  with support  $A \times B$ . This distribution is common knowledge. Voters are heterogeneous: The set  $A \times B$  has an interior point. Notice that the model incorporates homogeneous productivity or homogeneous preferences as special cases. Moreover, preference parameter  $\beta$  might be correlated with productivity  $\alpha$  or not. No assumption on symmetry or single peakedness of the p.d.f. is imposed.

**Voter Preferences:** Per period utility is given by a function  $u(c, g, n|\beta)$ : Each voter derives utility from the consumption of private good  $c$ , from the consumption of public good  $g$  provided by the government, and dislikes effort  $n$ . I consider preferences that take the form<sup>6</sup>

$$u(c, g, n|\beta) = c + \beta g - \mu \frac{n^\sigma}{\sigma}, \quad (1)$$

where  $\mu > 0$  and  $\sigma > 0$  are common preference parameters, and  $\beta$  is the voter-specific marginal utility from the consumption of the public good<sup>7</sup>. Voters discount the future by  $\delta \in (0, 1)$ .

**Private Good:** At each period, each voter chooses an effort level  $n \geq 0$ . A voter with individual productivity parameter  $\alpha$  working  $n$  earns a pretax income

$$y = \theta_c \alpha n^\gamma, \quad (2)$$

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<sup>6</sup>One can extend the main results to preferences of the form  $u(c, g, n|\beta) = \frac{c^{\sigma_1}}{\sigma_1} + \beta \frac{g^{\sigma_2}}{\sigma_2} - \mu \frac{n^{\sigma_3}}{\sigma_3}$ , given appropriate assumptions on parameters. Government's fixed costs would then change first-order condition (9).

<sup>7</sup>The individual taste parameter  $\beta$  can represent selfish and altruistic motives. Suppose  $g$  is the government's provision of street lights. Voters who use the streets at night more often value this public good more (have a higher  $\beta$ ). Some voters who do not use the streets at night might value street lights (have a higher  $\beta$ ) because they care about the safety of others.



where  $\gamma$  is an exogenous technology parameter,  $0 < \gamma < \sigma$ , and  $\theta_c > 0$  represents the incumbent politician's ability to stimulate the economy and increase the private sector's productivity. That is,  $\theta_c$  captures the politician's impact on the economy's Total Factor Productivity. For example, an incumbent politician could affect TFP through her ability to manage infrastructure, regulate the private use of public resources, cut red-tape for businesses, etc.<sup>8</sup>

Given the linear income tax  $\tau$  implemented by the incumbent and her ability  $\theta_c$ , an individual with productivity  $\alpha$  who chooses to work  $n$  consumes

$$c = (1 - \tau)y = (1 - \tau)\theta_c\alpha n^\gamma$$

units of the non-storable private good  $c$  (there are no savings).

**Public Good:** Given the implemented linear income tax  $\tau$  and pretax income  $y$  of each voter, let  $Y$  represent the total pretax income of the economy. The government uses the total tax revenues  $\tau Y$  to produce the public good  $g$  according to a given production technology, and the government's budget must balance each period—I abstract from savings to focus on the tradeoff between current consumption of private and public goods. Politicians differ in their ability to transform tax revenue into public goods in two dimensions: A fixed cost (or waste) dimension  $\theta_v$  and a marginal productivity (or efficiency) dimension  $\theta_g$ . Specifically, a politician with ability parameters  $\theta_v \leq 0$  and  $\theta_g > 0$  produces

$$g = \theta_v + \theta_g(\tau Y)^\psi,$$

where  $\psi \in (0, 1]$  is an exogenous technology parameter common to all politicians. Hence, politicians with higher  $\theta_v$  and/or  $\theta_g$  can produce more public goods using the same tax revenues.<sup>9</sup> For example, a politician with higher executive skills  $(\theta_v, \theta_g)$  has stronger leadership abilities, is more efficient, and can better identify waste and cost saving opportunities. In the particular case where  $\theta_v = 0$  and  $\theta_g = 1$  for every politician,  $\beta = 1$  for every voter, and  $\psi = 1$ , one can interpret  $\tau$  and  $g$  as a standard system of income transfer between voters: Income tax rate  $\tau$  distorts labor choices, and  $g$  is a standard lump sum transfer. The more general formulation of my model admits broader interpretations of  $g$ .

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<sup>8</sup>One can extend the main results to an economy with a stochastic Total Factor Productivity  $Z$ . Realized pretax income is  $y = Z\alpha n^\gamma$ , where  $Z > 0$  is an increasing function of a random variable  $\zeta$  and the politician's ability  $\theta_c$ . A high-ability politician can then reduce (increase) the likelihood of negative (positive) shocks in the economy (e.g., avoid financial crises by better auditing financial institutions), and/or can reduce (increase) the negative (positive) effects of realized shocks (e.g., better manage government's response to natural disasters).

<sup>9</sup>Krasa and Polborn (2009) consider a similar production technology. Rogoff and Sibert (1988) and Rogoff (1990) consider a public goods production technology with a *positive* shift parameter. The main results are not affected if  $\theta_v$  takes on positive values.

**Politicians:** There is a continuum of measure one of infinitely-lived politicians. Politicians are policy motivated — each politician is endowed with preferences over the outcomes in the private and public sectors.<sup>10</sup> The per period utility  $\tilde{u}(i)$  of politician  $i$  (or her social objective function) captures her preferences over economic outcomes. I assume that  $\tilde{u}(i)$  is given by some weighted average of the per period utility of voters  $(\alpha, \beta) \in A \times B$ ,

$$\tilde{u}(i) = \int_A \int_B u(c, g, n|\alpha, \beta) s_i(\alpha, \beta) d\alpha d\beta, \quad (3)$$

where  $s_i(\alpha, \beta) \geq 0$  represents the relative weight that politician  $i$  attaches to the utility of voter  $(\alpha, \beta)$ . Therefore, the preferences over economic outcomes of a given politician  $i$  are captured by her social weight function  $s_i : A \times B \rightarrow \mathbb{R}_+$ , where  $\int_A \int_B s_i(\alpha, \beta) d\alpha d\beta = 1$ .

Standard optimal income tax problems consider politicians with homogeneous preferences — politicians (or simply the benevolent government) want to maximize a common social welfare function. My formulation allows one to consider the relevant case where there is *disagreement* among politicians regarding their preferences over economic policies, because different politicians assign different weights to the utility of different voters. The flexibility of the social weight function  $s_i$  also allows one to contemplate many different underlying foundations for a politician's economic preferences. For example, a politician with a social weight function  $s_i$  equal to the probability density function of  $(\alpha, \beta)$  in the population corresponds to a standard utilitarian social planner. Alternatively, some politicians might prefer policies that favor groups with lower ability  $\alpha$  and higher preference  $\beta$  for public goods, while other politicians might prefer policies that favor voters with higher  $\alpha$  and lower  $\beta$ . This could represent, for instance, the influences of interest groups closely related to that politician. As a final example, a citizen-candidate framework would correspond to the limiting case, when  $s_i$  is degenerate and assigns all weight to some voter  $(\alpha', \beta')$ , so that  $\tilde{u}(i) = u(c, g, n|\alpha', \beta')$ .

Politicians discount the future by  $\delta$ . Incumbent politician  $i$  chooses a policy that maximizes the expected discounted value of  $\tilde{u}(i)$ . Hence, an incumbent politician cares about the current and future implications of her policy, in particular, the re-election consequences of her actions when in office.

For politician  $i$  with social weight function  $s_i$ , define social preference parameters  $\alpha_i \equiv [\int_A \int_B \alpha^{\frac{\sigma}{\sigma-\gamma}} s_i(\alpha, \beta) d\alpha d\beta]^{\frac{\sigma-\gamma}{\sigma}}$  and  $\beta_i \equiv \int_A \int_B \beta s_i(\alpha, \beta) d\alpha d\beta$ . It will become clear from equation (7) below that, under economic equilibrium (when each voter optimally chooses effort  $n$ ), we can rewrite the per period utility of the politician as  $\tilde{u}(i) = u(c, g, n|\alpha_i, \beta_i)$ . Therefore, without loss of generality, the economic preferences of politician  $i$  (that is, her social weight function  $s_i$ ) are fully captured by a two-dimensional vector  $(\alpha_i, \beta_i)$ : Politician  $(\alpha_i, \beta_i)$  receives a per period utility  $u(\cdot)$  equal to that of a voter with ability  $\alpha_i$  and preference parameter  $\beta_i$ .

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<sup>10</sup>Section 5 considers the case where politicians receive an ego rent each period in office, so that they are both policy and office motivated.

Each politician  $i$  is then endowed with a pair of social preference parameters  $(\alpha_i, \beta_i)$  and an executive skill vector  $\theta = (\theta_c, \theta_v, \theta_g)$ . These characteristics are jointly distributed according to the twice differentiable c.d.f.  $H(\alpha_i, \beta_i, \theta)$  with support  $A \times B \times \Theta$ . Let  $\Theta = [\underline{\theta}_c, \bar{\theta}_c] \times [\underline{\theta}_v, \bar{\theta}_v] \times [\underline{\theta}_g, \bar{\theta}_g]$ ,  $0 < \underline{\theta}_c \leq \bar{\theta}_c < \infty$ ,  $-\infty < \underline{\theta}_v \leq \bar{\theta}_v \leq 0$ , and  $0 < \underline{\theta}_g \leq \bar{\theta}_g < \infty$ . Define the measure of executive skill heterogeneity  $\Delta\theta = \max\{\bar{\theta}_c - \underline{\theta}_c, \bar{\theta}_v - \underline{\theta}_v, \bar{\theta}_g - \underline{\theta}_g\}$ .

The cases where politicians have homogeneous ability in one, two, or all three dimensions are special cases of this model. Moreover, I do not assume that the probability distribution over politicians' social preference parameters  $(\alpha_i, \beta_i)$  must be the same as the probability distribution over voters' characteristics  $(\alpha, \beta)$ . Hence, the model accounts for a possible selection effect — the social preference parameter distribution of politicians might be different than that of voters, e.g., due to self-selection of individuals into politics or to selection of candidates by political organizations. The model also allows for correlation between the different attributes of a politician. For example, it might be that, on average, politicians with higher preferences  $\beta_i$  for public goods are better at producing them (have a higher  $\theta_g$ ). No assumption on symmetry or single peakedness of the p.d.f. is imposed.

Social preference parameters  $(\alpha_i, \beta_i)$  are private information to the politician. The executive skill vector  $\theta$  is initially private information of a candidate before she holds office, but her performance in office reveals her ability to the electorate. Probability distribution  $H(\cdot)$  is common knowledge.

**Elections:** At the beginning of period  $t = 0$ , a random politician drawn from  $H(\alpha_i, \beta_i, \theta)$  is in office. At the end of each period  $t \geq 0$ , a majority-rule election takes place between the incumbent politician and a random challenger drawn from  $H(\cdot)$ . Voters know  $H$  but not the realized characteristics of the challenger; voters know ability  $\theta$  and implemented policy  $\tau$  for the incumbent, but not her social preference parameters  $(\alpha_i, \beta_i)$ .

I assume that voters adopt the weakly dominant strategy of voting for the candidate who they believe will provide them strictly higher discounted lifetime utility if elected—citizens vote sincerely. Moreover, voters who are indifferent between an incumbent and an untried challenger select the incumbent (in equilibrium, a measure zero of voters is indifferent).

**Timing:** At the beginning of each period  $t \geq 0$ , an incumbent with social preference parameters  $(\alpha_i, \beta_i)$  and executive skill vector  $\theta$  chooses and implements a linear income tax  $\tau \in [0, 1]$ . Voters then observe  $\theta$  and  $\tau$ , but not  $(\alpha_i, \beta_i)$ . Each voter chooses an effort  $n$ , production takes place and voters pay taxes. The politician uses the tax revenue to produce the public good. Private and public goods are consumed, and voters and politicians realize their respective period-payoffs. A random challenger is then drawn from  $H(\cdot)$  to compete against the incumbent politician.<sup>11</sup> A majority-rule election takes place: Given the informa-

<sup>11</sup>All qualitative results hold if, after adopting her policy, with probability  $q \in [0, 1)$  the incumbent

tion about candidates, citizens vote for their preferred candidate (voters know  $H$  but not the realized characteristics of the challenger; voters know the ability  $\theta$  and implemented policy  $\tau$  of the incumbent). The winning politician assumes office and period  $t + 1$  starts.

### 3 Equilibrium

I focus on stationary, stage-undominated perfect Bayesian equilibrium (PBE). Voters choose effort  $n$  that maximizes expected discounted payoff, and vote for the candidate who they believe will provide them strictly higher discounted lifetime utility if elected. Incumbent politicians choose policies that maximize their expected discounted payoff.

#### 3.1 Economic Equilibrium

At each period  $t$ , after observing an incumbent's executive skill vector  $\theta$  and implemented tax  $\tau$ , each voter  $(\alpha, \beta)$  chooses effort  $n \geq 0$  and consumption  $c \geq 0$ . The choices of  $n$  and  $c$  by any given infinitesimal voter do not affect aggregate tax revenues: The production choices of any given individual do not affect the amount  $g$  of public goods produced or the outcome of future elections. Therefore, each voter chooses  $n$  and  $c$  to maximize his period utility  $u(\cdot)$  subject to his budget constraint,

$$\begin{aligned} \max_{n \geq 0, c \geq 0} \quad & c + \beta g - \mu \frac{n^\sigma}{\sigma} \\ \text{s.t.} \quad & c \leq (1 - \tau)\theta_c \alpha n^\gamma. \end{aligned} \tag{4}$$

I show in the appendix that the optimal effort  $n^*$  is given by

$$n^*(\alpha, \tau, \theta) = \left[ \frac{\gamma(1 - \tau)\theta_c \alpha}{\mu} \right]^{\frac{1}{\sigma - \gamma}}.$$

Individual pretax income and consumption of the private good are

$$\begin{aligned} y^*(\alpha, \tau, \theta) &= \theta_c \alpha n^\gamma = \theta_c \alpha \left[ \frac{\gamma(1 - \tau)\theta_c \alpha}{\mu} \right]^{\frac{\gamma}{\sigma - \gamma}}, \\ c^*(\alpha, \tau, \theta) &= (1 - \tau)y = (1 - \tau)\theta_c \alpha \left[ \frac{\gamma(1 - \tau)\theta_c \alpha}{\mu} \right]^{\frac{\gamma}{\sigma - \gamma}}. \end{aligned}$$

$n^*$ ,  $y^*$  and  $c^*$  are not affected by the amount  $g$  of public goods provided or the individual preference parameter  $\beta$ , and are zero if  $\tau = 1$ . When  $\tau < 1$ , optimal effort, income and private consumption are all strictly positive, strictly decreasing in  $\tau$ , and strictly increasing in

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receives an exogenous shock and cannot run for re-election. One can interpret this re-election shock as an unanticipated retirement for health or family issues.

both the voter's productivity  $\alpha$  and the politician's ability to influence marginal productivity of the private sector,  $\theta_c$ .

The resulting aggregate tax revenue  $\tau Y$  is

$$\begin{aligned}
\tau Y^*(\tau, \theta) &= \tau \int_{A \times B} y^*(\alpha, \tau, \theta) dF(\alpha, \beta) \\
&= \tau \int_{A \times B} \theta_c \alpha \left[ \frac{\gamma(1-\tau)\theta_c \alpha}{\mu} \right]^{\frac{\gamma}{\sigma-\gamma}} dF(\alpha, \beta) \\
&= \tau \theta_c \left[ \frac{\gamma(1-\tau)\theta_c}{\mu} \right]^{\frac{\gamma}{\sigma-\gamma}} \Omega,
\end{aligned} \tag{5}$$

where  $\Omega \equiv \int_{A \times B} \alpha^{\frac{\sigma}{\sigma-\gamma}} dF(\alpha, \beta)$  is a measure of the aggregate ability endowment of the economy. There is a measure one of voters, so  $\Omega$  is also the average value of  $\alpha^{\frac{\sigma}{\sigma-\gamma}}$  in the population. Tax revenues are a strictly quasi-concave function of the tax rate. Revenues are zero if  $\tau$  is either 0 or 1, reaching a maximum at  $\tau = \frac{\sigma-\gamma}{\sigma}$ . Hence, the tax revenue function resembles a Laffer curve (see Figure 2).

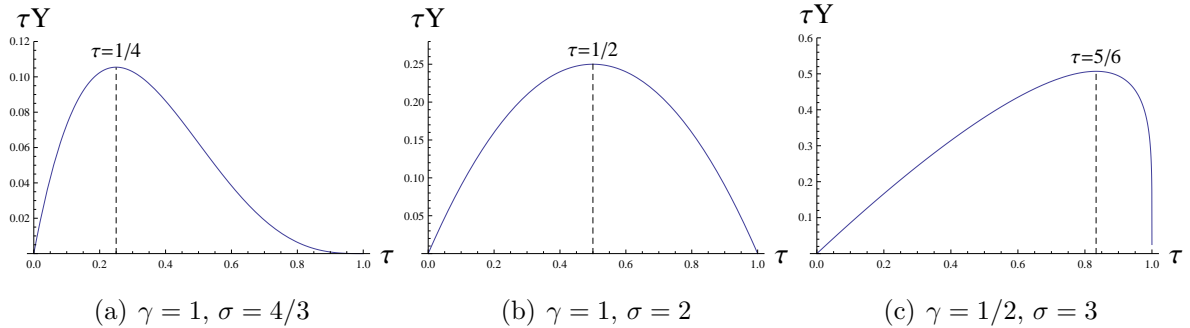


Figure 2: Aggregate Tax Revenue as a function of tax rate  $\tau$ , for  $\theta_c = \Omega = \mu = 1$  and different values of technology parameters  $(\gamma, \sigma)$ .

An incumbent politician with executive skill vector  $\theta$  who implements tax rate  $\tau$  uses the tax revenue to produce the following amount of public goods,

$$\begin{aligned}
g^*(\tau, \theta) &= \theta_v + \theta_g [\tau Y^*(\tau, \theta)]^\psi \\
&= \theta_v + \theta_g \left[ \tau \theta_c \left[ \frac{\gamma(1-\tau)\theta_c}{\mu} \right]^{\frac{\gamma}{\sigma-\gamma}} \Omega \right]^\psi.
\end{aligned}$$

### 3.2 Short-Run Preferences

The period utility of voters is affected by the policy choice  $\tau$  and characteristics  $\theta$  of the incumbent. Taxes and a politician's ability characteristics affect utility both directly by

changing disposable income and public goods, and indirectly by changing the optimal effort choices of voters. Abusing notation, I use the previous results on  $c^*$ ,  $g^*$  and  $n^*$  to rewrite the period utility (1) of a voter as a function of his characteristics  $(\alpha, \beta)$ , and the politician's policy choice  $\tau$  and executive skill vector  $\theta$ ,

$$\begin{aligned} u(\alpha, \beta, \tau, \theta) &= c^*(\alpha, \tau, \theta) + \beta g^*(\tau, \theta) - \mu \frac{n^*(\alpha, \tau, \theta)^\sigma}{\sigma} \\ &= \beta \left\{ \theta_v + \theta_g \left[ \tau \theta_c \left[ \frac{\gamma(1-\tau)\theta_c}{\mu} \right]^{\frac{\gamma}{\sigma-\gamma}} \Omega \right]^\psi \right\} + \mu \left[ \frac{\sigma-\gamma}{\sigma\gamma} \right] \left[ \frac{\gamma}{\mu} (1-\tau)\theta_c \alpha \right]^{\frac{\sigma}{\sigma-\gamma}}. \end{aligned} \quad (6)$$

The first term  $\beta \left\{ \theta_v + \theta_g \left[ \tau \theta_c \left[ \frac{\gamma(1-\tau)\theta_c}{\mu} \right]^{\frac{\gamma}{\sigma-\gamma}} \Omega \right]^\psi \right\}$  represents voter's period payoff derived from the consumption of the public good. The second term  $\mu \left[ \frac{\sigma-\gamma}{\sigma\gamma} \right] \left[ \frac{\gamma}{\mu} (1-\tau)\theta_c \alpha \right]^{\frac{\sigma}{\sigma-\gamma}}$  represents voter's net period payoff derived from the consumption of the private good, net of taxes and the cost of effort.

On the increasing segment of the Laffer curve (when  $\tau < \frac{\sigma-\gamma}{\sigma}$  so that  $\frac{\partial g^*(\tau, \theta)}{\partial \tau} > 0$ ), voters face a tradeoff between the private and public sectors: An increase in taxes increases the amount of public good provided, but decreases labor supply and private consumption. That is, a higher tax increases the period payoff from the public good — first term in (7) — and decreases the period net payoff from the private good — second term in (7).

Fixing preference parameter  $\beta$  for public goods, voters with higher individual productivity  $\alpha$  desire lower taxes to support greater private good consumption. Fixing individual productivity  $\alpha$ , voters with higher preference parameter  $\beta$  for public goods prefer higher taxes to support more public goods from the government. Equation (7) reveals that, given any tax rate choice, the relevant voter's characteristics are completely captured by the ratio  $x = \frac{\alpha \frac{\sigma}{\sigma-\gamma}}{\beta}$ , which we call the voter's *social type* or simply the voter's type. Social type  $x$  describes how voter's productivity  $\alpha$  interacts with his preference  $\beta$  for public goods to influence how he trades off private and public goods. Voters with higher social type  $x$  have stronger relative preferences for private goods, and hence prefer lower taxes.

In the Appendix I prove that  $u(\alpha, \beta, \tau, \theta)$  is a strictly quasi-concave function of  $\tau$ . When solutions are interior, the preferred short-run tax rate  $\tau^*$  of voter  $(\alpha, \beta)$  is given by the first-order condition

$$\beta \frac{\partial g^*(\tau, \theta)}{\partial \tau} = y^*(\alpha, \tau, \theta). \quad (8)$$

Lemma 1 solves this first-order condition and characterizes the preferred tax rate  $\tau^*$  of each voter  $(\alpha, \beta)$  as a function of incumbent's executive skill vector  $\theta$ .<sup>12</sup>

<sup>12</sup>To simplify presentation of the optimal choice of  $\tau$ , I allow  $g$  to take negative values when the optimal tax rate  $\tau^*$  does not cover the fixed cost  $\theta_v$ . If  $\psi < 1$  and  $\underline{\theta}_v < 0$  is sufficiently close to zero, then the

**Lemma 1** Given incumbent's executive skill vector  $\theta \in \Theta$ , there exists a unique tax rate  $\tau^*(x, \theta)$  that maximizes the period utility of a voter  $(\alpha, \beta) \in A \times B$  with **social type**  $x = \frac{\alpha \frac{\sigma}{\sigma - \gamma}}{\beta}$ :

- If  $\psi = 1$  and  $x \geq \theta_g \Omega$ , then  $\tau^*(x, \theta) = 0$ ;
- Otherwise,  $\tau^*(x, \theta)$  is the unique  $\tau \in (0, \frac{\sigma - \gamma}{\sigma})$  that solves the following first-order condition

$$\tau^{-(1-\psi)}(1-\tau)^{\frac{-\gamma(1-\psi)}{\sigma-\gamma}} - \frac{\gamma}{\sigma-\gamma}\tau^\psi(1-\tau)^{\frac{-(\sigma-\gamma\psi)}{\sigma-\gamma}} = \frac{\theta_c^{\frac{\sigma(1-\psi)}{\sigma-\gamma}}}{\psi\theta_g\Omega^\psi} \left[ \frac{\gamma}{\mu} \right]^{\frac{\gamma(1-\psi)}{\sigma-\gamma}} x. \quad (9)$$

The bliss point  $\tau^*(x, \theta)$  decreases in voter's social type  $x$  — strictly decreases if  $\tau^*(x, \theta) > 0$ .

Figure 3 depicts how the period utility of voters varies with the tax rate for different parameters. In contrast to standard valence models, period utility is usually an *asymmetric* function of policy around voter's bliss point.

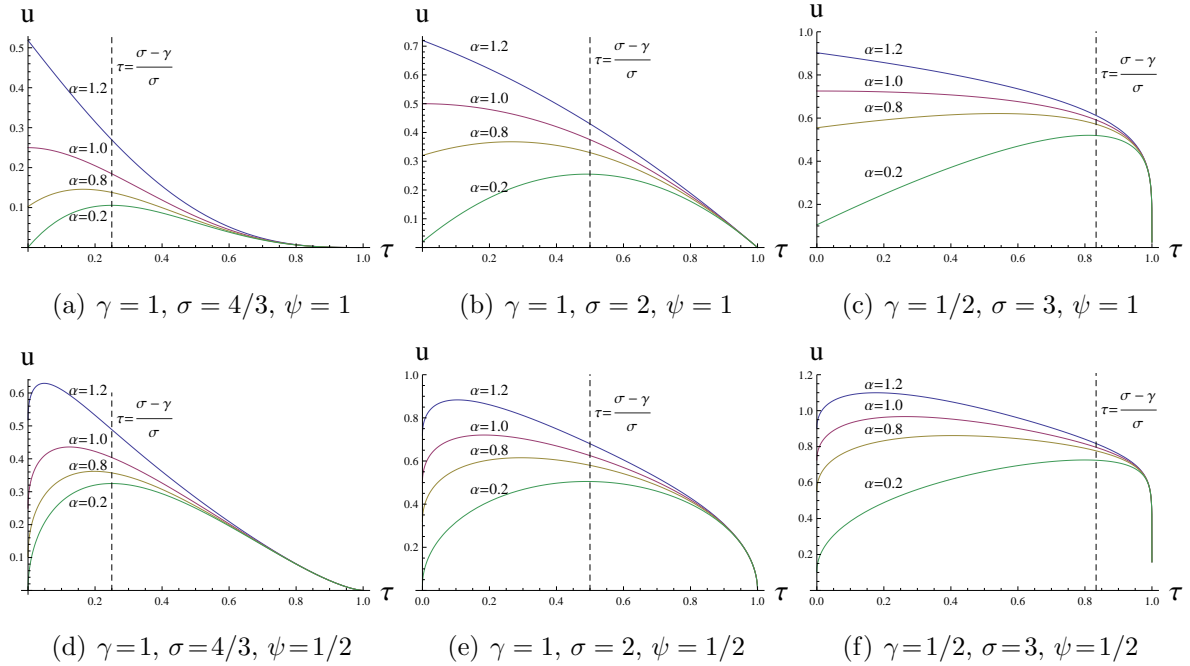


Figure 3: Period utility as a function of tax rate  $\tau$ , for  $\theta_c = \Omega = \mu = \beta = \theta_g = 1, \theta_v = 0$ , and different values of  $(\gamma, \sigma, \psi, \alpha)$ .

**Politician's Ability:** The model gives rise to important new considerations regarding the interaction between the ability of politicians and voter preferences.

optimal tax rate  $\tau^*$  always yields a positive  $g$ . The main results hold when we constrain the equilibrium choices of  $\tau$  to be sufficiently high that  $g \geq 0$ , or when we consider positive shift parameters ( $\theta_v \geq 0$ ) as in the public goods production technology of Rogoff and Sibert (1988) and Rogoff (1990).

For a fixed tax rate  $\tau$ , a marginal increase in a politician's executive skill dimension  $\theta_v$  (ability to reduce government's fixed cost) increases the utility (7) of each voter by  $\beta$ ,

$$\frac{\partial u(\alpha, \beta, \tau, \theta)}{\partial \theta_v} = \beta.$$

When all voters have the same preference parameter  $\beta$ , this implies that the utility of *all* voters increase by the same amount, independently of the policy choice  $\tau$  or individual productivity  $\alpha$ . This is equivalent to the usual notion of additive valence in the voting literature.

A marginal increase in a politician's executive skill dimension  $\theta_g$  (public sector productivity) increases the utility of each voter by

$$\frac{\partial u(\alpha, \beta, \tau, \theta)}{\partial \theta_g} = \beta \left[ \tau \theta_c \left[ \frac{\gamma(1-\tau)\theta_c}{\mu} \right]^{\frac{\gamma}{\sigma-\gamma}} \Omega \right]^\psi.$$

Here, however, the marginal increase depends on the policy choice  $\tau$ . Intuitively, the utility of a voter increases faster as a function of  $\theta_g$  when a politician implements intermediate values of tax  $\tau$  that generate higher tax revenues. In other words, competence in managing public resources (higher  $\theta_g$ ) is more valuable when a politician runs a larger government. Moreover, the marginal effect of skill  $\theta_g$  also depends on both the politician's skill  $\theta_c$  (private sector productivity), and the macroeconomic variable  $\Omega$  (the aggregate ability endowment).

The marginal effect of  $\theta_c$  (private sector productivity) on the utility of voters is more intricate. It can be decomposed into two components,

$$\frac{\partial u(\alpha, \beta, \tau, \theta)}{\partial \theta_c} = \frac{\psi\sigma}{\sigma-\gamma} \theta_c^{\frac{\psi\sigma}{\sigma-\gamma}-1} \beta \theta_g \left[ \tau \left[ \frac{\gamma(1-\tau)}{\mu} \right]^{\frac{\gamma}{\sigma-\gamma}} \Omega \right]^\psi + \frac{\sigma}{\sigma-\gamma} \theta_c^{\frac{\gamma}{\sigma-\gamma}} \mu \left[ \frac{\sigma-\gamma}{\sigma\gamma} \right] \left[ \frac{\gamma}{\mu} (1-\tau)\alpha \right]^{\frac{\sigma}{\sigma-\gamma}}.$$

The first component represents the impact of the private sector productivity on the amount of public goods provided. It increases the utility of *all* voters independently of voter's ability  $\alpha$ , and depends on  $\tau$ ,  $\theta_g$ ,  $\Omega$ , and  $\beta$  in a similar way as the marginal effect of  $\theta_g$  (public sector productivity). The second component represents the impact of the private sector productivity on the net payoff from the private good. This marginal effect is now a function of voter's productivity  $\alpha$ . More productive individuals (with higher  $\alpha$ ) benefit *more* from an increase in  $\theta_c$  than less productive individuals. Moreover, utility is not linear in  $\theta_c$ .

In summary, for any tax rate  $\tau \in (0, 1)$ , all three marginal effects are strictly positive. Therefore, each skill dimension ( $\theta_c, \theta_v, \theta_g$ ) is a valence dimension. However, in contrast to the standard additive-valence models, the marginal effect of each executive skill dimension on voter's utility is an intricate function of the voter's characteristics ( $\alpha, \beta$ ), policy choice  $\tau$ , and macroeconomic variables, such as the aggregate ability endowment  $\Omega$ .

A politician's ability affects not only the amount of public and private goods that can be produced by the economy, but also the tradeoff between private and public sectors. That



is, what voters desire from the government varies with the incumbent's characteristics — preferences over policy  $\tau$  depend on politician's executive skill vector  $\theta$ . Figure 4 depicts the bliss point of voters with different types  $x$ , for different technology and ability parameters. As expected from the first-order condition (9), Figures 4(d), (e) and (f) show that voters prefer *higher* taxes when the incumbent is more competent at managing the public sector (higher  $\theta_g$ ). Note that as a politician's ability changes, the bliss points of different voters change at different rates. Also from (9), when  $\psi < 1$ , voters prefer *lower* tax rates when the incumbent is better at overseeing the private sector (higher  $\theta_c$ ), as shown by Figures 4(a) and (b). When  $\psi = 1$ , an increase in  $\theta_c$  does not affect the *relative* values of the private and public goods, so that bliss points do not depend on  $\theta_c$ —see Figure 4(c). Finally, the ability parameter  $\theta_v$  (fixed cost) does not affect the relative values of the private and public goods, hence it does not appear in condition (9) and does not affect bliss points.

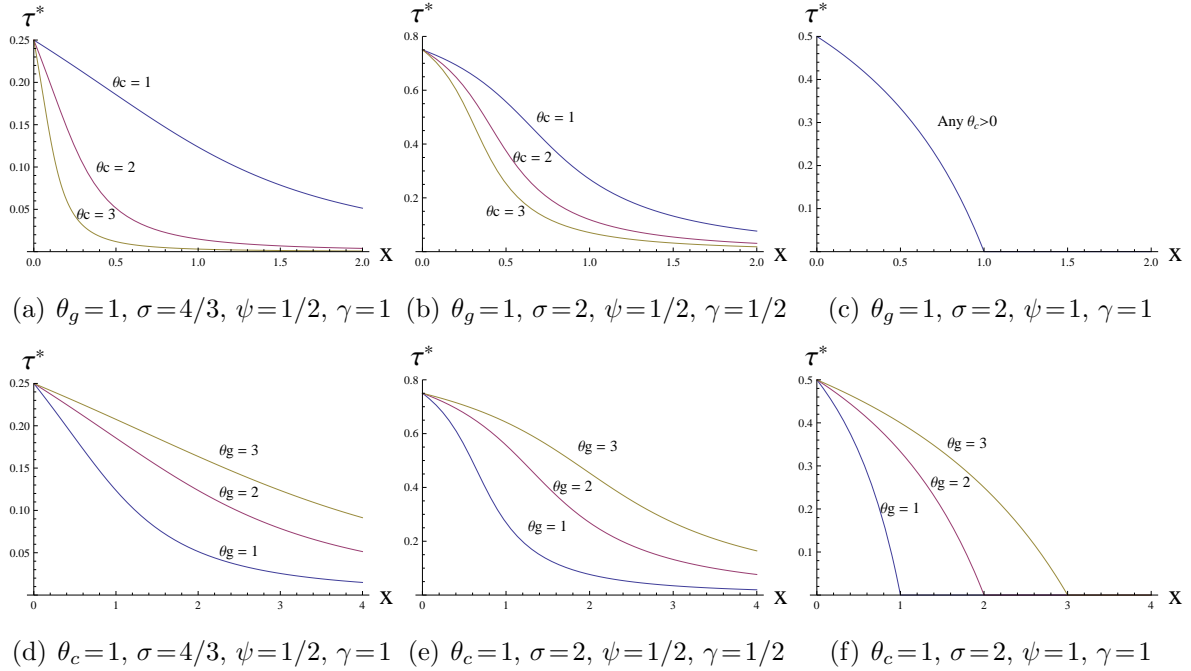


Figure 4: Preferred tax rate  $\tau^*(x, \theta)$ , for  $\Omega = \mu = 1$ , and different values of  $(\theta, \sigma, \psi, \gamma)$ .

### 3.3 Political Equilibrium

In any stationary equilibrium, the discounted payoff that voter  $(\alpha, \beta)$  expects from an untried challenger taking office at period  $t + 1$  is (see the Appendix for detailed discussion)

$$\bar{U}(\alpha, \beta) = E \left[ \sum_{s=t+1}^{\infty} \delta^{s-(t+1)} u(\alpha, \beta, \tau_s, \theta_s) \right].$$

The discounted payoff that voter  $(\alpha, \beta)$  expects from an incumbent with executive skill vector  $\theta$  who implements tax rate  $\tau$  and wins re-election is

$$U(\alpha, \beta, \tau, \theta) = \sum_{s=t+1}^{\infty} \delta^{s-(t+1)} u(\alpha, \beta, \tau, \theta) = \frac{1}{1-\delta} u(\alpha, \beta, \tau, \theta).$$

Therefore, at the end of period  $t$ , voter  $(\alpha, \beta)$  votes to re-elect the incumbent if and only if  $U(\alpha, \beta, \tau, \theta) \geq \bar{U}(\alpha, \beta)$ .

Lemma 1 shows that the relevant parameter for preferences over taxes is the ratio  $\frac{\alpha^{\frac{\sigma}{\sigma-\gamma}}}{\beta}$ . Hence, to simplify presentation, for each voter  $(\alpha, \beta)$  define his social type  $x = \frac{\alpha^{\frac{\sigma}{\sigma-\gamma}}}{\beta}$ , where  $x \in X \equiv [\underline{x}, \bar{x}]$ ,  $\underline{x} = \frac{\alpha^{\frac{\sigma}{\sigma-\gamma}}}{\beta}$ , and  $\bar{x} = \frac{\bar{\alpha}^{\frac{\sigma}{\sigma-\gamma}}}{\bar{\beta}}$ . Using this change of variables, we can compute from  $F(\alpha, \beta)$  the corresponding distribution  $\tilde{F}(x)$  of  $x$ . Similarly, for each politician  $(\alpha_i, \beta_i)$ , define her social type  $x_i = \frac{\alpha_i^{\frac{\sigma}{\sigma-\gamma}}}{\beta_i}$ , and compute from  $H(\alpha_i, \beta_i, \theta)$  the corresponding distribution  $\tilde{H}(x_i, \theta)$ . To simplify exposition, for the remaining of the paper I call  $x$  and  $x_i$  as the agent's social type, or simply the agent's type.

Let  $x_{med}$  be the median value of the distribution of voter preferences  $\tilde{F}(x)$ , and note that  $x_{med}$  is not necessarily equal to the median politician. Assume either  $\psi < 1$  or  $x_{med} < \underline{\theta}_g \Omega$ , so that the median voter's preferred tax rate is strictly positive,  $\tau^*(x_{med}, \theta) > 0$  for any  $\theta \in \Theta$ . The next theorem proves that the median voter  $x_{med}$  is decisive in every stationary PBE: The incumbent politician is re-elected if and only if she receives the support of the median voter (this result is not immediate in our multidimensional framework — see footnote 1). As long as  $\Delta\theta$  (skill heterogeneity) is appropriately small<sup>13</sup>, the outcome of each equilibrium is characterized by a non-empty set of viable executive skills  $\Theta^* \subseteq \Theta$ , two tax-cutoff functions  $\underline{\tau}, \bar{\tau} : \Theta^* \rightarrow [0, 1]$ , and four type-cutoff functions  $c^L, w^L, w^R, c^R : \Theta^* \rightarrow X$ .

Politicians with executive skill vector  $\theta$  outside the viable set  $\Theta^*$  are not re-elected. When  $\theta \in \Theta \setminus \Theta^*$  (the set  $\Theta \setminus \Theta^*$  might be empty), the politician's skill is so low that the median voter is not willing to re-elect her, even if she adopts the median voter's preferred policy  $\tau^*(x_{med}, \theta)$ . In this case, the politician adopts her preferred policy  $\tau^*(x_i, \theta)$  and loses re-election.

If a politician has a viable skill  $\theta \in \Theta^*$ , then equilibrium outcomes are characterized by tax- and type-cutoff functions  $\underline{\tau}, \bar{\tau} : \Theta^* \rightarrow [0, 1]$  and  $c^L, w^L, w^R, c^R : \Theta^* \rightarrow X$ , where  $\underline{\tau}(\theta) \leq \tau^*(x_{med}, \theta) \leq \bar{\tau}(\theta)$  and  $\underline{x} \leq c^L(\theta) \leq w^L(\theta) \leq x_{med} \leq w^R(\theta) \leq c^R(\theta) \leq \bar{x}$ . A politician with viable executive skill  $\theta \in \Theta^*$  is re-elected if and only if she implements a tax rate  $\tau$  sufficiently close to the median voter's preferred tax rate  $\tau^*(x_{med}, \theta)$ , that is, if and only if  $\tau \in [\underline{\tau}(\theta), \bar{\tau}(\theta)]$ . Politicians with ability  $\theta$  and centrist social type  $x_i \in [w^L(\theta), w^R(\theta)]$  adopt their preferred policy  $\tau^*(x_i, \theta)$  and are re-elected. Politicians with ability  $\theta$  and extreme social type  $x_i \in [\underline{x}, c^L(\theta)] \cup [c^R(\theta), \bar{x}]$  adopt their preferred policy  $\tau^*(x_i, \theta)$  and lose re-election.

<sup>13</sup>I drop this assumption in Section 5.

Politicians with ability  $\theta$  and left-moderate social type  $x_i \in (c^L(\theta), w^L(\theta))$  do not adopt their preferred policy  $\tau^*(x_i, \theta)$ , as they would then lose office. They compromise and adopt the highest tax rate that allows them to win re-election,  $\bar{\tau}(\theta)$ . Similarly, politicians with ability  $\theta$  and right-moderate social type  $x_i \in (w^R(\theta), c^R(\theta))$  compromise and adopt the lowest tax rate that allows them to win re-election,  $\underline{\tau}(\theta)$ . Figure 5 illustrates these cutoffs for a given viable executive skill vector  $\theta \in \Theta^*$ .

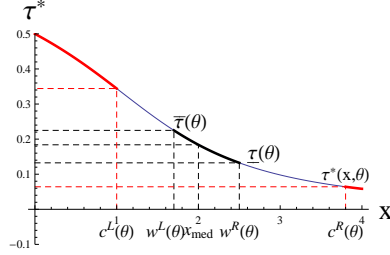


Figure 5: Equilibrium cutoffs for a given viable executive skill vector  $\theta \in \Theta^*$ .

**Theorem 1** *Assume either  $\psi < 1$  or  $x_{med} < \underline{\theta}_g \Omega$ . A stationary PBE exists. In every stationary PBE, the median voter  $x_{med}$  is decisive; if  $\Delta\theta$  (skill heterogeneity) is sufficiently small, then the equilibrium outcome is characterized by a non-empty set of viable executive skills  $\Theta^* \subseteq \Theta$ , two tax-cutoff functions  $\underline{\tau}, \bar{\tau} : \Theta^* \rightarrow [0, 1]$ , and four type-cutoff functions  $c^L, w^L, w^R, c^R : \Theta^* \rightarrow X$ , where  $\underline{\tau}(\theta) \leq \tau^*(x_{med}, \theta) \leq \bar{\tau}(\theta)$  and  $\underline{x} \leq c^L(\theta) \leq w^L(\theta) \leq x_{med} \leq w^R(\theta) \leq c^R(\theta) \leq \bar{x}$ . Using the preferred tax rate function  $\tau^*(x_i, \theta)$  from Lemma 1, an incumbent politician with social type  $x_i \in X$  and executive skill vector  $\theta \in \Theta$  implements the following equilibrium tax rate  $\tau^{Eq}$ :*

$$\tau^{Eq}(x_i, \theta) = \begin{cases} \tau^*(x_i, \theta) & \text{if } \theta \in \Theta \setminus \Theta^* \\ \tau^*(x_i, \theta) & \text{if } x_i \in [\underline{x}, c^L(\theta)] \cup [w^L(\theta), w^R(\theta)] \cup [c^R(\theta), \bar{x}] \text{ and } \theta \in \Theta^* \\ \bar{\tau}(\theta) & \text{if } x_i \in (c^L(\theta), w^L(\theta)) \text{ and } \theta \in \Theta^* \\ \underline{\tau}(\theta) & \text{if } x_i \in (w^R(\theta), c^R(\theta)) \text{ and } \theta \in \Theta^*. \end{cases}$$

*An incumbent politician is re-elected if and only if she has a viable executive skill  $\theta \in \Theta^*$  and implements a tax rate  $\tau \in [\underline{\tau}(\theta), \bar{\tau}(\theta)]$ .*

## 4 Analysis

### 4.1 Budget Constraint

The behavior of politicians is defined by both economic considerations (the underlying trade-off between the consumption of private and public goods) and political considerations (re-election implications of different tax rate choices). An incumbent's executive skill vector

affects her *budget constraint*, i.e., her ability to transform tax revenues into public goods, and her *political constraint*, i.e., the re-election cutoffs imposed by voters. Consider centrist and extremist politicians. Their political constraints do not bind: Politicians from both groups implement tax rates that maximize their period payoff given their social type and executive skill vector. To focus on the equilibrium effect of each skill dimension, we compare two centrist (or two extremist) politicians  $(x_i, \theta_i)$  and  $(x_j, \theta_j)$  who have the same social types,  $x_i = x_j$ , but different skill vectors —  $\theta_j$  is strictly greater than  $\theta_i$  in one dimension, and equal to  $\theta_i$  in the other two dimensions.

Suppose politician  $j$  is more competent at reducing government waste, i.e., she has a higher  $\theta_v$ . This fixed cost dimension does not affect tax or labor choices, but the more competent politician  $j$  is able to deliver more public goods, holding private consumption constant. Higher ability in this dimension benefits all voters. Now suppose instead that politician  $j$  is better at improving the private sector productivity. When the public sector exhibits decreasing returns to scale (when  $\psi < 1$ ), the higher  $\theta_c$  changes the tradeoff between private and public goods. An increase in  $\theta_c$  decreases  $\tau^*$  and increases labor supply and income. Hence, consumption of the private good is strictly higher when the more competent politician runs the government. The higher  $\theta_c$  affects tax revenue and  $g^*$  positively by increasing private sector productivity, and negatively by decreasing the optimal tax rate. If the negative effect were to dominate, then a politician's higher ability to improve the private sector productivity would reduce the public good provision. This would *decrease* the utility of voters with sufficiently low social type  $x$  (voters with low productivity  $\alpha$  and high value  $\beta$  for the public good). However, in this model the positive effect dominates, so that  $g^*$  increases with  $\theta_c$ . Consequently, a politician's private sector ability benefits all voters.

Finally, suppose politician  $j$  is more efficient at transforming tax revenues into public goods (politician  $j$  has a higher  $\theta_g$  than politician  $i$ , but same  $\theta_v$  and  $\theta_c$ ). The higher  $\theta_g$  changes the tradeoff between private and public goods. The more competent politician implements a higher tax rate and provides more public goods — both by the direct effect of  $\theta_g$  on  $g^*$  and by the indirect effect of the tax increase. However, the increased tax rate reduces labor supply and the consumption of private goods. Consequently, there is a social type cutoff  $\bar{y} > x_j$  such that: Voters who sufficiently value the public good relative to the private good (voters with social types  $x < \bar{y}$ ) become better off, while voters with social types  $x > \bar{y}$  become worse off. That is, voters with social type sufficiently similar or lower than the politician's social type prefer the competent politician, while voters with social type sufficiently high prefer the incompetent politician. Proposition 1 summarizes these results.

**Proposition 1** *Take any two centrist (or two extremist) politicians  $(x_i, \theta_i)$  and  $(x_j, \theta_j)$ , such that  $x_i = x_j$ ,  $\theta_j$  is strictly greater than  $\theta_i$  in one executive skill dimension, and  $\theta_j$  is equal to*

$\theta_i$  in the other two dimensions.

1. Suppose politician  $j$  has a public sector fixed cost advantage,  $\theta_{jv} > \theta_{iv}$  and  $(\theta_{jc}, \theta_{jg}) = (\theta_{ic}, \theta_{ig})$ . Both politicians implement the same tax rate and deliver the same amount of private consumption. Politician  $j$  provides more public goods; consequently, every voter prefers the more competent politician.
2. Suppose politician  $j$  has a private sector advantage,  $\theta_{jc} > \theta_{ic}$  and  $(\theta_{jv}, \theta_{jg}) = (\theta_{iv}, \theta_{ig})$ . The more competent politician implements a (weakly) lower tax rate, provides (weakly) more public goods, and delivers higher private consumption. Consequently, every voter prefers the more competent politician. Further, all inequalities are strict for  $\psi < 1$ .
3. Suppose politician  $j$  has a public sector marginal productivity advantage,  $\theta_{jg} > \theta_{ig}$  and  $(\theta_{jv}, \theta_{jc}) = (\theta_{iv}, \theta_{ic})$ . The more competent politician implements a (weakly) higher tax rate, provides (weakly) more public goods, and delivers (weakly) lower private consumption. Consequently, there is a social type cutoff  $\bar{y} > x_i$  such that voters with social types  $x < \bar{y}$  prefer the more competent politician, while voters with social types  $x > \bar{y}$  prefer the less competent politician. Further, all inequalities are strict if  $\tau^*(x_j, \theta_j) > 0$  (that is, if  $\psi < 1$  or  $x_j < \theta_{jg}\Omega$ ).

Hence, when incumbents are not constrained by electoral concerns, both ability dimensions  $\theta_v$  and  $\theta_c$  retain their basic valence properties: Every voter prefers politicians who are more competent along these dimensions. However, voters with social types sufficiently above politician's social type  $x_i$  are worse off when the politician has a higher marginal productivity  $\theta_g$  at providing the public good.

## 4.2 Political Constraint

We now examine politically-constrained incumbents. As in Bernhardt, Câmara and Squintani (2011), for politicians with viable executive skills, incumbents with higher ability can take more extreme policies and win re-election.

**Lemma 2** *Take any viable politicians  $\theta_i, \theta_j \in \Theta^*$  such that  $\theta_j > \theta_i$ . In equilibrium, the politician with higher executive skill vector  $\theta_j$  can take more extreme policies and win re-election. That is, equilibrium tax-cutoff functions  $\underline{\tau}$  and  $\bar{\tau}$  are such that*

$$\underline{\tau}(\theta_j) \leq \underline{\tau}(\theta_i) \leq \tau^*(x_{med}, \theta_i) \leq \bar{\tau}(\theta_i) \leq \bar{\tau}(\theta_j).$$

*Inequalities are strict when solutions are interior.*

When politicians are constrained by re-election considerations, the equilibrium voting behavior described by Lemma 2 implies that the equilibrium effects of executive skill on policy choices might be quite different from these of Proposition 1. Proposition 2 describes how the executive skill vector of a left-moderate incumbent affects policy choices and the economy.

**Proposition 2** *Take any two left-moderate politicians  $(x_i, \theta_i)$  and  $(x_j, \theta_j)$ , such that  $\theta_j > \theta_i$ . That is,  $\theta_i, \theta_j \in \Theta^*$ ,  $x_i \in (c^L(\theta_i), w^L(\theta_i))$ , and  $x_j \in (c^L(\theta_j), w^L(\theta_j))$ , where  $x_i$  need not equal  $x_j$ . Then when solutions are interior, the more competent politician  $j$  implements higher taxes, provides more public goods, and delivers less private consumption.*

From Lemma 1 and Proposition 1, the *preferred* tax rate  $\tau^*$  of all voters and the *implemented* tax rate  $\tau^{Eq}$  of politically-unconstrained politicians are affected by each executive skill dimension as follows: They do not vary with the fixed cost dimension  $\theta_v$ , they increase with marginal productivity  $\theta_g$ , and they decrease with private sector productivity  $\theta_c$ . In equilibrium, however, the *implemented* tax rate  $\tau^{Eq}$  of left-moderate politicians increases with *each* dimension of the executive skill vector. This result reflects that a left-moderate politician implements a tax rate  $\tau^{Eq}$  below her preferred tax rate  $\tau^*$ , in order to guarantee re-election. Given her executive skill vector and the resulting government budget constraint, the incumbent politician would be willing to trade less consumption of the private good  $c$  for more consumption of the public good  $g$ . However, the decisive median voter, who has a higher social type than the incumbent, is not willing to accept the change. When the left-moderate incumbent has a higher executive skill in *any* dimension, she faces a different budget constraint. The politician can trade less consumption of the private good for more consumption of the public good, and still deliver at least the same payoff to the decisive median voter. That is, she can implement a higher tax rate (Lemma 2), closer to her preferred tax rate, and still win re-election. In particular, when the executive skill vector  $\theta_i$  is equal to  $\theta_j$  in all dimensions but  $\theta_c$ , *the left-moderate politician with higher ability to improve the private sector productivity chooses a tax rate  $\tau^{Eq}$  so much higher that it decreases the consumption of the private good by every voter.*

The change from the lower tax  $\tau^{Eq}(x_i, \theta_i)$  to the higher tax  $\tau^{Eq}(x_j, \theta_j)$  leaves the median voter indifferent. However, different voters tradeoff private goods for public goods differently. Voters with social type to the left of the median voter are willing to trade private consumption for public goods, so they strictly prefer the left-moderate politician with higher skills, charging higher taxes. Voters with social type to the right of the median are hurt: They value  $g$  relatively less, and would prefer to keep their original consumption bundles.

**Proposition 2 [Continued]** *Every left-voter prefers a left-moderate politician with higher*

*executive skill: For any  $(\alpha, \beta) \in A \times B$  such that  $\frac{\alpha^{\frac{\sigma}{\sigma-\gamma}}}{\beta} < x_{med}$ ,*

$$U(\alpha, \beta, \tau^{Eq}(x_j, \theta_j), \theta_j) > U(\alpha, \beta, \tau^{Eq}(x_i, \theta_i), \theta_i).$$

*Every right-voter prefers a left-moderate politician with lower executive skill: For any  $(\alpha, \beta) \in A \times B$  such that  $\frac{\alpha^{\frac{\sigma}{\sigma-\gamma}}}{\beta} > x_{med}$ ,*

$$U(\alpha, \beta, \tau^{Eq}(x_j, \theta_j), \theta_j) < U(\alpha, \beta, \tau^{Eq}(x_i, \theta_i), \theta_i).$$

The results are reversed for right-moderate politicians. They need to implement tax rates  $\tau^{Eq}$  above their preferred tax rate  $\tau^*$  in order to be re-elected. They would like to trade less public goods for more private consumption, but they are constrained by the fact that the decisive median voter, who has a lower social type, is not willing to accept the change. Therefore, right-moderate incumbents with higher executive skills use this advantage to decrease tax rates. In particular, when the executive skill vector  $\theta_i$  is equal to  $\theta_j$  in all dimensions but  $\theta_g$ , the right-moderate politician with higher marginal productivity to deliver public goods chooses a tax rate  $\tau^{Eq}$  so much lower that it decreases the production of the public good. Now right-voters benefit from the change, while left-voters are hurt.

**Proposition 3** *Take any two right-moderate politicians  $(x_i, \theta_i)$  and  $(x_j, \theta_j)$ , such that  $\theta_j > \theta_i$ . That is,  $\theta_i, \theta_j \in \Theta^*$ ,  $x_i \in (w^R(\theta_i), c^R(\theta_i))$ , and  $x_j \in (w^R(\theta_j), c^R(\theta_j))$ , where  $x_i$  need not equal  $x_j$ . Then when solutions are interior, the more competent politician  $j$  implements lower taxes, provides less public goods, and delivers more private consumption.*

*Every left-voter prefers a right-moderate politician with lower executive skill: For any  $(\alpha, \beta) \in A \times B$  such that  $\frac{\alpha^{\frac{\sigma}{\sigma-\gamma}}}{\beta} < x_{med}$ ,*

$$U(\alpha, \beta, \tau^{Eq}(x_j, \theta_j), \theta_j) < U(\alpha, \beta, \tau^{Eq}(x_i, \theta_i), \theta_i).$$

*Every right-voter prefers a right-moderate politician with higher executive skill: For any  $(\alpha, \beta) \in A \times B$  such that  $\frac{\alpha^{\frac{\sigma}{\sigma-\gamma}}}{\beta} > x_{med}$ ,*

$$U(\alpha, \beta, \tau^{Eq}(x_j, \theta_j), \theta_j) > U(\alpha, \beta, \tau^{Eq}(x_i, \theta_i), \theta_i).$$

Re-election considerations generate endogenously a conflict between left and right-voters, regarding their preferences over the desired executive skill of moderate politicians. Higher ability allows moderate politicians to implement more extreme policies and win re-election. Consequently, left-voters prefer right-moderate politicians with lower ability in every dimension, while right-voters prefer incompetent left-moderate politicians.

Political constraints may also generate conflict between voters on the same side of the social type distribution. For example, consider an extreme-left politician  $(x_i, \theta_i)$  with low

skill who implements her preferred policy  $\tau^*(x_i, \theta_i) > \bar{\tau}(\theta_i)$  and loses re-election. She finds it too costly to compromise to the lower tax rate  $\bar{\tau}(\theta_i)$  in order to be re-elected. However, if she had a higher executive skill  $\theta'_i > \theta_i$ , then she could be facing a strictly higher tax-cutoff  $\bar{\tau}(\theta'_i) > \bar{\tau}(\theta_i)$ . If  $\bar{\tau}(\theta'_i)$  is sufficiently close to the politician's preferred tax rate, then she will no longer be an extremist — she will choose to compromise to  $\bar{\tau}(\theta'_i)$  in order to be re-elected. That is, a higher executive skill vector might lead an extremist politician to become a moderate politician. The less extreme policy by the left-politician may decrease the expected discounted payoff of voters sufficiently to the left of the politician — voters discount the future, and sufficiently extreme voters might prefer the incumbent to take an extreme position today and lose office, rather than compromise to a lower tax rate and be re-elected. A similar argument holds for right-politicians.

In summary, a voter's preference over the executive skill of a politician is a function of the voter's own social type and the politician's social type. Equilibrium considerations generate conflict across different voters with respect to their preferences over the ability of a politician. This conflict endogenously exhibits a single-crossing property: Take any two politicians  $(x_i, \theta_i)$  and  $(x_j, \theta_j)$  with the same social type  $x_i = x_j$  and different executive skill vectors, such that  $\theta_j > \theta_i$ . Either all voters prefer the more competent politician  $j$ , or there is a single cutoff  $\bar{y} > x_i$  (or  $\underline{y} < x_i$ ) such that partisan voters (voters in the same side of the cutoff as the politician) prefer the more competent politician, while non-partisan voters (voters in the opposite side of the cutoff) prefer the incompetent politician<sup>14</sup>. Combined, the results imply:

**Corollary 1** *Take any two politicians  $(x_i, \theta_i)$  and  $(x_j, \theta_j)$ , such that  $x_i = x_j$  and  $\theta_j > \theta_i$ . Voters with social type  $x$  sufficiently close to politicians' social type  $x_i$  prefer the more competent politician  $j$ , while distant voters might prefer the less competent politician  $i$ .*

### 4.3 Correlation Between Preferences and Competence

Together, Propositions 1 to 3 highlight the fact that one needs to consider the multidimensionality aspect of skills and take into account the interaction between political and budget constraints. In equilibrium, the *magnitude and sign* of the changes in policy choices as functions of each one of a politician's ability dimensions depend on *both* constraints. These

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<sup>14</sup>Gouret, Hollard and Rossignol (2011) consider an exogenous two-sided partisan (or intensity) valence structure. They conjecture that voters' utility function has an *exogenous* intensity valence term  $v$ . Voters with a preference parameter  $x$  sufficiently close to the politician's platform  $y$  (absolute distance  $|x - y|$  less than an *exogenous* symmetric cutoff  $K > 0$ ) benefit from a politician with higher intensity valence  $v$ , while all other voters lose. Competence in my model *endogenously* resembles an asymmetric, single-crossing partisan valence. Moreover, I explicitly model the microfoundations of the political-economic process that generates conflict across voters.



considerations are absent in one-dimensional additive valence models such as Bernhardt, Câmara and Squintani (2011).

To emphasize this point, consider the effects of a possible correlation between a politician's ability and her preferences. That is, the probability distribution  $\tilde{H}(x_i, \theta)$  is such that a politician's social type  $x_i$  is *correlated* with her executive skill vector  $\theta$ . Loosely speaking, we say that preferences and abilities of politicians are *positively correlated* when right-wing politicians are more likely to be better at handling the private sector than the public sector (more likely to have a higher  $\theta_c$  than a higher  $\theta_g$ ), and left-wing politicians are more likely to be better at managing the public sector (more likely to have a higher  $\theta_g$  than a higher  $\theta_c$ ).

With such positive correlation, a more competent right-wing politician is usually more competent at handling the private sector, therefore the changes in budget and political constraints move in the same direction (lower taxes). Consequently, more competent right-wing politicians are expected to take policies even further from these of more competent left-wing politicians. That is, changes in the budget constraint can *amplify* the effects of changes in the political constraint. An empirical investigation that collapses the multidimensional ability vector into a one-dimensional additive valence term would not capture the heterogeneous effects of the ability dimensions on the budget constraint. Therefore, these empirical results could overestimate the effects of ability on political constraints, and/or overestimate the relative extremism of the underlying preferences of left- and right-wing politicians. That is, politicians would *appear* to have more extreme social preferences, when in fact part of the relative extremism is driven by differences in their ability vectors, not preferences.

Conversely, a negative correlation between ability and preferences could result in less extreme relative tax choices. An empirical investigation that does not take this negative correlation and its budget implications into account would then underestimate the effects of ability on political constraints, and/or underestimate the relative extremism of the underlying preferences of left- and right-wing politicians. In particular, one might observe a left-wing politician implementing a lower tax rate (or running a smaller government) than the one implemented by a right-wing politician in the exact same economy<sup>15</sup>. This happens when a left-wing politician is sufficiently more competent at helping the private sector than managing the public sector: She would then run an economy with a large, productive private sector and a smaller, low tax government. A right-wing incumbent who is relatively less efficient at helping the private sector would do the opposite.

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<sup>15</sup>In a one-dimensional additive valence model such as Bernhart, Câmara and Squintani (2011), a right-wing politician would never implement the same policy  $y$  as a left-wing politician. In my model, a right-wing politician may implement the same tax rate  $\tau$  as a left-wing politician because ability changes the budget constraint, changing the preferred tax rate of voters and politicians.

## 4.4 The Relative Value of Competence

The period utility (7) and the equilibrium characterization make it clear that the relative values that voters attach to different dimensions of a politician's abilities depend on many macroeconomic variables, such as the ability distributions of workers and politicians, and the technology parameters. To illustrate how the macroeconomy affects the political and budget constraints faced by politicians with different abilities, I extend the model to consider the equilibrium impact of the total factor productivity (TFP). Rewrite the pretax income (2) as

$$y = \Phi_t \theta_c \alpha n^\gamma. \quad (10)$$

The new term  $\Phi_t > 0$  represents the level of productivity (technology) of the economy common to all incumbents, that is, the TFP. As before,  $\theta_c$  captures the politician's impact on the economy's TFP, and  $\alpha$  captures the voter's productivity parameter. Technology evolves at a constant exogenous rate of technical progress  $\phi \geq 0$ ,

$$\Phi_{t+1} = (1 + \phi)\Phi_t. \quad (11)$$

Therefore, the model used in Section 2 assumes  $\phi = 0$  and normalizes  $\Phi_t = 1$ .

In general, changes in the *level* of the total factor productivity  $\Phi_t$  would result in changes in the tradeoff between the private and the public goods. Consequently, short-run preferences over taxes, re-election cutoffs, and equilibrium behavior of politicians would all be non-stationary functions of the state variable  $\Phi_t$ . Solving for a non-stationary political equilibrium is outside the scope of this paper. Hence, in this subsection I assume that the public good production function is linear, which implies that the short-run preferences over taxes described by Lemma 1 do not vary with the level of TFP:

(A1) The public good production function is linear in tax revenues ( $\psi = 1$ ).

### 4.4.1 Productivity Level

To illustrate how the TFP affects the relative value of competence, we first examine the simpler case where there is no productivity growth,  $\phi = 0$ , and politicians only differ in their ability to reduce the government's waste (politicians have different social types  $x$  and fixed cost abilities  $\theta_v$ , but all politicians have the same marginal abilities  $\theta_c$  and  $\theta_g$ ).

Compare two economies that have the exact same parameters, but one economy has a higher TFP. Given assumption (A1), a voter with social type  $x$  has the same bliss point in both economies, independently of the fixed cost ability of the incumbent politician. In other words, neither the TFP nor the fixed cost dimension affect the marginal tradeoff between private and public consumption. Hence, the TFP level changes the relative value voters

attach to a politician’s fixed cost ability without changing bliss points (in particular, the median voter’s preferred tax rate).

In a poor economy with a low TFP, a politician with a high ability to reduce government’s waste has a significant political advantage over a politician with a high fixed cost — they face very different re-election constraints. When TFP is high (holding constant the fixed costs of politicians), the fixed cost differences between politicians is less important, and they face similar re-election constraints. For the median voter, when TFP is high, selecting a politician with preferences (and hence policy choices) closer to his preferences becomes relatively more important than retaining competent politicians.

In other words, a higher TFP in the economy increases the relative value voters attach to tax choices and reduces the relative value they attach to fixed cost competence (eliminating waste). Compared to a simple one-dimensional additive valence model, a higher TFP appears as if voters now care more about ideology and policy choices, and less about valence. Consequently, compared to a competent politician, an incompetent politician values more moving from the low TFP economy to the high TFP economy: An incompetent politician would face a weaker re-election constraint, while a competent politician would lose part of her political advantage.

It would be interesting to extend the model to explicitly consider a second policy choice dimension that affects the TFP — for example, the incumbent must choose the tax rate and how to allocate revenues between welfare transfers and public education (stock of human capital). If our main results continue to hold in this non-stationary framework, then a politician who is competent in reducing the government’s waste would be less willing to invest in education because human capital increases the TFP and reduces her political advantage.

#### 4.4.2 Productivity Growth Rate

We now examine the case where technology evolves at a constant exogenous rate of technical progress,  $\phi > 0$ . To eliminate the *level* effect of the total factor productivity examined above and focus on the effects of the *growth rate*  $\phi$ , assume that politicians differ in their skill dimensions  $\theta_c$  and  $\theta_g$  (marginal productivities), but not on their fixed cost dimension  $\theta_v$ :

**(A2)** Politicians are homogeneous in the public good fixed cost dimension ( $\underline{\theta}_v = \bar{\theta}_v$ ).

Assumption (A2) eliminates the effects examined in the previous subsection — otherwise, as productivity grows, a politician’s ability to deliver a lower fixed cost becomes less important over time and re-election constraints become non-stationary.

The next proposition solves for the stationary political equilibrium with productivity growth. It shows that the political equilibrium in an economy with productivity growth is

equivalent to the political equilibrium in a similar economy without growth, but with more patient agents.

**Proposition 4** *Assume (A1), (A2), and  $\delta(1 + \phi)^{\frac{\sigma}{\sigma-\gamma}} < 1$ . Given discount factor  $\delta$  and growth rate  $\phi$ , a stationary political equilibrium in an economy with growth exists. This stationary political equilibrium is the same equilibrium described by Theorem 1 in an alternative economy with the same parameters, but no growth and a higher discount factor  $\delta' = \delta(1 + \phi)^{\frac{\sigma}{\sigma-\gamma}}$ .*

The intuition behind this result is simple. If in the next period the economy will be twice as productive as today's economy, then voters and politicians are more concern about future policy choices, since they will affect a larger economy. In particular, for the decisive median voter, it is more important to have in the next period an incumbent who is more competent and implements a policy closer to the median voter's preferred policy.

The decisive median voter has the option of voting extremist, incompetent politicians out of office. Consequently, technological progress may increase the option value of replacing the incumbent politician with an untried challenger who *could* be more competent and have preferences closer to the median voter's preferences. If this is the case, then a higher rate of economic/productivity growth induces the decisive median voter to adopt more restrictive re-election cutoffs, so that re-elected politicians are expected to be *more competent* and implement policies *closer* to the median voter's preferred policy<sup>16</sup>.

## 5 Extensions of the Model

### 5.1 Ego Rents

The main findings of the paper hold when politicians are both policy and office motivated. Suppose that, in addition to the per period utility  $\tilde{u}(i)$  derived from her social objective function, a politician also receives an ego rent each period in office. One can then view politician  $i$  as a politician who wishes to represent the interests of voter  $(\alpha_i, \beta_i)$  when in office, but who also values staying in office.

It matters for equilibrium characterization whether one defines ego rents in terms of units of private or public goods, because a heterogeneous  $\beta_i$  results in a heterogeneous marginal rate of substitution between the private good and the public good across different politicians.

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<sup>16</sup>It is difficult to sign the change in the expected probability of re-election of an untried candidate, as a function of the technological progress. If it is the case that the re-election rate of politicians with lower ability decreases while the re-election rate of politicians with higher ability increases, then the aggregate effect depends on the parameters of the model.

Note that we do need to make such distinctions in standard political agency models with additive valence and abstract one-dimensional ideologies.

First consider an ego rent  $\rho \geq 0$  measured in terms of public goods: A politician with social preference parameters  $(\alpha_i, \beta_i)$  derives additional utility  $\beta_i \rho$  for each period in office. In this case, the ratio  $x_i = \frac{\alpha_i^{\frac{\sigma}{\sigma-\gamma}}}{\beta_i}$  remains sufficient to characterize the behavior of politicians and all previous results and equilibrium characterization hold. The main change is that politicians are now more willing to compromise. As a result, politicians face stricter re-election cutoffs.

Now consider an ego rent  $\rho \geq 0$  measured in terms of private goods: A politician derives additional utility  $\rho$  for each period in office. Although the main results still hold, equilibrium characterization becomes more intricate because  $x_i$  is no longer sufficient to characterize the behavior of politician  $(\alpha_i, \beta_i)$ . Re-election cutoffs are still defined by functions of politician's ability:  $\underline{\tau}(\theta)$ ,  $\bar{\tau}(\theta)$ ,  $w^R(\theta)$ , and  $w^L(\theta)$ . Compromising cutoffs, however, now depend not only on the politician's ability  $\theta$  but also her social preference parameters  $(\alpha_i, \beta_i)$ :  $c^R(\alpha_i, \beta_i, \theta)$  and  $c^L(\alpha_i, \beta_i, \theta)$ . For example, keeping the ratio  $x_i = \frac{\alpha_i^{\frac{\sigma}{\sigma-\gamma}}}{\beta_i}$  constant, a politician with a lower preference parameter  $\beta_i$  is more willing to compromise. This is because a smaller  $\beta_i$  implies that the marginal value of the private good is higher compared to the public good. Therefore, a politician with lower  $\beta_i$  values ego rent  $\rho$  (measured in terms of the private good) relatively more, and she is more willing to compromise to remain in office.

Finally, if the executive skill set  $\Theta$  has an interior point (politicians have heterogeneous ability), then equilibrium policies do not fully converge to the median voter's preferred policy, even when ego rents take an arbitrarily large value. Re-election cutoffs will be the exact median voter's preferred tax rate only for a measure zero of viable executive skills. That is,  $w^L(\theta) = x_{med} = w^R(\theta)$  for a measure zero of executive skill vectors  $\theta \in \Theta^*$ . Politicians with lower (non-viable) executive skill vectors cannot be re-elected and implement their own preferred policy. Politicians with higher (viable) skills have more lenient re-election cutoffs, and are able to be re-elected with policies different than median voter's bliss point. When the discount rate  $\delta$  is arbitrarily close to one, then the equilibrium policy of re-elected officials converges to the median voter's preferred policy, but the equilibrium policy of a first-term untried candidate does not.

## 5.2 Large Executive Skill Heterogeneity

When the executive skill heterogeneity  $\Delta\theta$  is large, new cutoff functions are required to characterize the equilibrium behavior of politicians. Besides the three basic groups of viable politicians (centrists, moderates and extremists), a fourth group of drop-out politicians may arise: Politicians who chose not to run for re-election, even though they would have won re-election. This can happen, for example, when the incumbent politician is very competent

at helping the private sector (high  $\theta_c$ ), but very incompetent at running the public sector (low  $\theta_v$  and  $\theta_g$ ). If the politician has a high relative value for the public good (low social type  $x_i$ ) and the decisive median voter has a high relative value for the private good (high social type  $x_{med}$ ), then the politician could implement her preferred policy (given her low ability to run the public sector and high ability to help the private sector) and win re-election. However, this is not individually rational: The politician prefers not to run. She prefers to be replaced by an untried politician who might have a high ability to run the public sector.

In a standard additive valence model this cannot happen in equilibrium. If an incumbent has such a low ability that she prefers to be replaced by a challenger, then it must be the case that the median voter also prefers the challenger. Therefore, the incompetent incumbent cannot be re-elected. The reason why the result holds in my model is that competence is multidimensional and not additive: Different voters value each ability dimension differently.

The set of drop-out politicians is empty when the politician's personal benefit from holding office (ego rent  $\rho$ ) is sufficiently high, or when skill heterogeneity across politicians ( $\Delta\theta$ ) is sufficiently low. It would be interesting to study the endogenous selection of individuals into politics (self-selection and actions of political groups), given the novel incentive considerations highlighted by my model.

## 6 Conclusion

This paper examines the microfoundations of the general equilibrium involving politics and economics. The model allows us to examine how the underlying characteristics (productivity and taste) of the heterogeneous agents (politicians and voters) affect political and economic behavior, and welfare of different voters. To define how a politician's abilities affect her equilibrium choices over economic policies, and how macroeconomic variables affect the relative importance voters ascribe to a politician's various skills, it is crucial to consider the interaction between the budget and the political constraints of an incumbent politician.

First, the extremism between policies of left- and right-wing moderate incumbents increases with ability, because more competent politicians face weaker political constraints. Second, positive (negative) correlations between abilities and preferences can amplify (reduce) the relative extremism of politicians, because different ability dimensions affect budget constraints differently. Third, competent politicians are less willing to adopt policies that increase economic productivity if they render their political advantage obsolete. Conversely, a higher exogenous rate of technological progress increases the relative importance of selecting politicians today who are better able to manage tomorrow's larger economy — in equilibrium, voters behave as if they were more patient when making their political choices,

because selecting better politicians is a form of investment.

The rich — yet tractable — model developed by this paper should be a valuable framework to examine other relevant questions related to economic policies of heterogeneous politicians. For example, one could consider the political *and* economic implications of the actions of interest groups and political parties (e.g., endogenous selection of candidates with different abilities). Although I model competence as a politician’s ability to (directly) change the productivity of the government and the economy, one could interpret competence as a politician’s ability to select competent government representatives (e.g., ministers and heads of government agencies). Moreover, this paper focus on the tradeoff between private and public sectors, but the same reasoning applies to other settings where politicians face similar tradeoffs (e.g., incentives to agricultural or industrial sectors)<sup>17</sup>.

This paper focus on stationary equilibria. It also considers an *exogenous* rate of productivity growth, while maintaining the stationary political equilibrium structure. In order to consider *endogenous* productivity growth and capital accumulation, one needs to solve for non-stationary political equilibria. That is, re-election cutoffs and equilibrium behavior of politicians are functions of the current state of the economy. This extension of the model is important and should be pursued by future research. It would allow us to examine how politicians with heterogenous preferences and abilities affect the endogenous growth rate of the economy.

## A Proofs

### A.1 Economic Equilibrium

Substitute  $c = (1 - \tau)\theta_c\alpha n^\gamma$  into the utility function to rewrite the voter’s problem (4) as

$$\max_{n \geq 0} \left\{ (1 - \tau)\theta_c\alpha n^\gamma + \beta g - \mu \frac{n^\sigma}{\sigma} \right\}.$$

Given  $\tau$ ,  $g$  and  $\theta$ , the voter’s first-order conditions can be written as

$$n^{\sigma-1} \left[ \gamma(1 - \tau)\theta_c\alpha n^{\gamma-\sigma} - \mu \right].$$

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<sup>17</sup>For example, when former left-wing Brazilian President Lula took office, he selected Meirelles as the President of the Central Bank — a former bank executive, Meirelles was a recently-elected Congressman from a major party directly opposing Lula. Meirelles was *able* to bring stability and confidence to the monetary policy, allowing President Lula to make more significant left-wing changes in other government areas and secure his re-election.

Since  $\sigma > \gamma$ , period utility  $u(\alpha, \beta, \tau, \theta)$  is a strictly quasi-concave function of effort  $n$ . The unique optimal effort is

$$n^*(\alpha, \tau, \theta) = \left[ \frac{\gamma(1-\tau)\theta_c\alpha}{\mu} \right]^{\frac{1}{\sigma-\gamma}}.$$

Tax elasticity of labor supply is

$$\epsilon_{n,\tau} = \frac{\partial n^*(\alpha, \tau, \theta)}{\partial \tau} \frac{\tau}{n^*(\alpha, \tau, \theta)} = \frac{-\tau}{(\sigma-\gamma)(1-\tau)}.$$

Individual pretax income is then

$$y^*(\alpha, \tau, \theta) = \theta_c \alpha n^*(\alpha, \tau, \theta)^\gamma = \theta_c \alpha \left[ \frac{\gamma(1-\tau)\theta_c\alpha}{\mu} \right]^{\frac{\gamma}{\sigma-\gamma}}.$$

The tax elasticity of pretax income is proportional to the tax elasticity of labor supply,

$$\epsilon_{y,\tau} = \frac{\partial y^*(\alpha, \tau, \theta)}{\partial \tau} \frac{\tau}{y^*(\alpha, \tau, \theta)} = \frac{-\gamma\tau}{(\sigma-\gamma)(1-\tau)} = \gamma\epsilon_{n,\tau}.$$

Note that  $\epsilon_{y,\tau}$  strictly decreases with  $\tau$  (pretax income becomes more elastic as taxes increase). Pretax income is inelastic ( $|\epsilon_{y,\tau}| < 1$ ) when  $\tau < \frac{\sigma-\gamma}{\sigma}$ , and elastic ( $|\epsilon_{y,\tau}| > 1$ ) when  $\tau > \frac{\sigma-\gamma}{\sigma}$ .

Using equation (5), the tax elasticity of aggregate tax revenues is

$$\epsilon_{\tau Y^*,\tau} = \frac{\partial \tau Y^*(\tau, \theta)}{\partial \tau} \frac{\tau}{\tau Y^*(\tau, \theta)} = 1 - \frac{\gamma\tau}{(\sigma-\gamma)(1-\tau)} = 1 + \epsilon_{y,\tau}. \quad (12)$$

Therefore, the tax revenue function resembles a Laffer curve: Revenues increase ( $\epsilon_{\tau Y^*,\tau} > 0$ ) when pretax income is inelastic, and decrease ( $\epsilon_{\tau Y^*,\tau} < 0$ ) when pretax income is elastic. Revenues reach a maximum at  $\tau = \frac{\sigma-\gamma}{\sigma}$ .

## A.2 Short-Run Preferences

*Proof:* [**Lemma 1**] I first show that the per period utility (6) is a strictly quasi-concave function of tax rate  $\tau$ . Abusing notation, rewrite per period utility (6) as

$$u(\alpha, \beta, \tau, \theta) = (1-\tau)\theta_c \alpha n^*(\alpha, \tau, \theta)^\gamma + \beta g^*(\tau, \theta) - \mu \frac{n^*(\alpha, \tau, \theta)^\sigma}{\sigma}.$$

Using the envelope theorem, the first derivative with respect to taxes is

$$\begin{aligned} \frac{\partial u(\alpha, \beta, \tau, \theta)}{\partial \tau} &= -\theta_c \alpha n^*(\alpha, \tau, \theta)^\gamma + \beta \frac{\partial g^*(\tau, \theta)}{\partial \tau} \\ &= -y^*(\alpha, \tau, \theta) + \beta \frac{\partial g^*(\tau, \theta)}{\partial \tau}. \end{aligned} \quad (13)$$



To simplify presentation, divide and multiply (13) by the aggregate pretax income  $Y^*(\tau, \theta)$ ,

$$\frac{\partial u(\alpha, \beta, \tau, \theta)}{\partial \tau} = Y^*(\tau, \theta) \left[ \frac{\beta}{Y^*(\tau, \theta)} \frac{\partial g^*(\tau, \theta)}{\partial \tau} - \frac{y^*(\alpha, \tau, \theta)}{Y^*(\tau, \theta)} \right]. \quad (14)$$

Aggregate pretax income  $Y^*(\tau, \theta)$  is strictly positive for any tax  $\tau < 1$ . Thus, the derivate  $\frac{\partial u(\alpha, \beta, \tau, \theta)}{\partial \tau}$  has the same sign as the term in brackets. For any  $\tau < 1$ , the last term equals a strictly positive constant,

$$\frac{y^*(\alpha, \tau, \theta)}{Y^*(\tau, \theta)} = \frac{\alpha^{\frac{\sigma}{\sigma-\gamma}}}{\int_{A \times B} \alpha'^{\frac{\sigma}{\sigma-\gamma}} dF(\alpha', \beta)} \equiv \frac{\alpha^{\frac{\sigma}{\sigma-\gamma}}}{\Omega},$$

where  $\Omega \equiv \int_{A \times B} \alpha'^{\frac{\sigma}{\sigma-\gamma}} dF(\alpha', \beta)$  is a measure of the aggregate ability endowment of the economy. The ratio  $\frac{\alpha^{\frac{\sigma}{\sigma-\gamma}}}{\Omega}$  captures the relative share of the total income that an individual with ability  $\alpha$  obtains in economic equilibrium.

After some algebra, we can use equation (12) to rewrite the second term  $\frac{\beta}{Y^*(\tau, \theta)} \frac{\partial g^*(\tau, \theta)}{\partial \tau}$  as

$$\frac{\beta}{Y^*(\tau, \theta)} \frac{\partial g^*(\tau, \theta)}{\partial \tau} = \beta \psi \theta_g \frac{\epsilon_{\tau Y^*, \tau}}{[\tau Y^*(\tau, \theta)]^{1-\psi}}$$

The term captures the marginal change in public good consumption relative to the aggregate pretax income of the economy. From (12), public good consumption decreases in the decreasing segment of the Laffer curve. That is,  $\frac{\partial g^*(\tau, \theta)}{\partial \tau} < 0$  when  $\tau > \frac{\sigma-\gamma}{\sigma}$ . Therefore,  $\frac{\partial u(\alpha, \beta, \tau, \theta)}{\partial \tau} < 0$  when  $\tau \geq \frac{\sigma-\gamma}{\sigma}$ .

When  $\tau < \frac{\sigma-\gamma}{\sigma}$ , equation (12) implies that tax elasticity of aggregate tax revenues  $\epsilon_{\tau Y^*, \tau}$  is positive and strictly decreasing in tax rate  $\tau$ . Therefore, either  $\frac{\partial u(\alpha, \beta, \tau, \theta)}{\partial \tau} < 0$  for every  $\tau \in [0, 1]$ , or there is a tax rate  $\tau^*$  such that  $\frac{\partial u(\alpha, \beta, \tau, \theta)}{\partial \tau} > 0$  for any  $\tau < \tau^*$ , and  $\frac{\partial u(\alpha, \beta, \tau, \theta)}{\partial \tau} < 0$  for any  $\tau > \tau^*$ .

Consequently,  $u(\alpha, \beta, \tau, \theta)$  is a strictly quasi-concave function of  $\tau$ . When solutions are interior, we can solve for the unique tax rate  $\tau^*$  that maximizes  $u(\cdot)$  by considering the first-order condition derived from (13),

$$\beta \frac{\partial g^*(\tau, \theta)}{\partial \tau} = y^*(\alpha, \tau, \theta).$$

Rewrite the condition to obtain

$$\tau^{-(1-\psi)} (1-\tau)^{\frac{-\gamma(1-\psi)}{\sigma-\gamma}} - \frac{\gamma}{\sigma-\gamma} \tau^\psi (1-\tau)^{\frac{-(\sigma-\gamma\psi)}{\sigma-\gamma}} = \frac{\theta_c^{\frac{\sigma(1-\psi)}{\sigma-\gamma}}}{\psi \theta_g \Omega^\psi} \left[ \frac{\gamma}{\mu} \right]^{\frac{\gamma(1-\psi)}{\sigma-\gamma}} \left[ \frac{\alpha^{\frac{\sigma}{\sigma-\gamma}}}{\beta} \right]. \quad (15)$$

The RHS of (15) is strictly positive, and it is not a function of  $\tau$ . The RHS is a function of  $x \equiv \frac{\alpha^{\frac{\sigma}{\sigma-\gamma}}}{\beta}$ ; that is,  $x$  is sufficient to define  $\tau^*$ , we do not need to know the specific values of  $\alpha$  and  $\beta$ . The LHS of (15) strictly decreases in  $\tau$ . Thus, an increase in the RHS decreases

$\tau^*$ . Moreover, the LHS is strictly negative for any  $\tau > \frac{\sigma-\gamma}{\sigma}$ , which implies that optimal tax  $\tau^*$  is always strictly below  $\frac{\sigma-\gamma}{\sigma}$ . That is, when taxes exceed the tax level that maximizes tax revenues, a marginal increase in taxes strictly decreases the consumption of the private good, and does not increase the consumption of the public good. If  $\psi < 1$ , then the LHS goes to infinity as  $\tau$  goes to zero, hence solutions are interior and given by the first-order condition (15). When  $\psi = 1$ , optimal tax rate takes the simple form

$$\tau^*(x, \theta | \psi = 1) = \begin{cases} \left[ 1 - \frac{x}{\theta_g \Omega} \right] \cdot \left[ \frac{\sigma}{\sigma-\gamma} - \frac{x}{\theta_g \Omega} \right]^{-1} & \text{if } x \leq \theta_g \Omega \\ 0 & \text{if } x > \theta_g \Omega. \end{cases}$$

■

### A.3 Political Equilibrium

*Proof:* [**Theorem 1**] This paper focus on beliefs and strategies that are stationary along the equilibrium path. There is a broad set of out-of-equilibrium beliefs that support the equilibrium path. In essence, all we need are beliefs that a incumbent with ability  $\theta$  who locates more extremely than the equilibrium re-election cutoffs at some date  $t$  will never locate more moderately than the re-election cutoffs in the future.

We first show that if a stationary equilibrium exists, then it must take the form described by the theorem. We then show that an equilibrium exists.

Suppose a stationary equilibrium exists. The discounted payoff that voter  $(\alpha, \beta)$  expects from an incumbent with executive skill vector  $\theta$  who implements tax rate  $\tau$  in period  $t$  and is able to win re-election is

$$U(\alpha, \beta, \tau, \theta) = \sum_{s=t+1}^{\infty} \delta^{s-(t+1)} u(\alpha, \beta, \tau, \theta) = \frac{1}{1-\delta} u(\alpha, \beta, \tau, \theta).$$

From period utility (7), define

$$\Lambda_A(\tau, \theta) \equiv \theta_v + \theta_g \left[ \tau \theta_c \left[ \frac{\gamma(1-\tau)\theta_c}{\mu} \right]^{\frac{\gamma}{\sigma-\gamma}} \Omega \right]^{\psi}, \quad (16)$$

$$\Lambda_B(\tau, \theta) \equiv \mu \left[ \frac{\sigma-\gamma}{\sigma\gamma} \right] \left[ \frac{\gamma}{\mu} (1-\tau)\theta_c \right]^{\frac{\sigma}{\sigma-\gamma}}. \quad (17)$$

$\Lambda_A(\tau, \theta)$  is the amount of public goods consumed;  $\Lambda_B(\tau, \theta)$  is the amount of private goods consumed, net of the cost of effort (cost measured in units of  $c$ ). Rewrite

$$U(\alpha, \beta, \tau, \theta) = \frac{1}{1-\delta} \left[ \beta \Lambda_A(\tau, \theta) + \Lambda_B(\tau, \theta) \alpha^{\frac{\sigma}{\sigma-\gamma}} \right].$$

In any stationary equilibrium, the discounted payoff that voter  $(\alpha, \beta)$  expects from an untried challenger taking office at period  $t + 1$  is

$$\begin{aligned}\bar{U}(\alpha, \beta) &= E \left[ \sum_{s=t+1}^{\infty} \delta^{s-(t+1)} u(\alpha, \beta, \tau_s, \theta_s) \right] \\ &= E \left[ \sum_{s=t+1}^{\infty} \delta^{s-(t+1)} \left( \beta \Lambda_A(\tau_s, \theta_s) + \Lambda_B(\tau_s, \theta_s) \alpha^{\frac{\sigma}{\sigma-\gamma}} \right) \right].\end{aligned}$$

Abusing notation, define

$$E[\Lambda_A] \equiv E \left[ \sum_{s=t+1}^{\infty} \delta^{s-(t+1)} \Lambda_A(\tau_s, \theta_s) \right], \quad (18)$$

$$E[\Lambda_B] \equiv E \left[ \sum_{s=t+1}^{\infty} \delta^{s-(t+1)} \Lambda_B(\tau_s, \theta_s) \right]. \quad (19)$$

$E[\Lambda_A]$  is the expected discounted amount of the public goods that will be consumed in equilibrium;  $\Lambda_B(\tau, \theta)$  is the expected discounted amount of the private goods that will be consumed in equilibrium, net of the cost of effort. Rewrite

$$\bar{U}(\alpha, \beta) = \beta E[\Lambda_A] + E[\Lambda_B] \alpha^{\frac{\sigma}{\sigma-\gamma}}.$$

Therefore, at the end of period  $t$ , voter  $(\alpha, \beta)$  votes to re-elect the incumbent if and only if

$$\begin{aligned}U(\alpha, \beta, \tau, \theta) &\geq \bar{U}(\alpha, \beta) \\ \Leftrightarrow \frac{1}{1-\delta} \left[ \Lambda_A(\tau, \theta) + \Lambda_B(\tau, \theta) \frac{\alpha^{\frac{\sigma}{\sigma-\gamma}}}{\beta} \right] &\geq E[\Lambda_A] + E[\Lambda_B] \frac{\alpha^{\frac{\sigma}{\sigma-\gamma}}}{\beta}.\end{aligned} \quad (20)$$

Together (20) and Lemma 1 imply that the relevant parameter for preferences over taxes and voting behavior is the ratio  $\frac{\alpha^{\frac{\sigma}{\sigma-\gamma}}}{\beta}$ . Hence, to simplify presentation, for each voter  $(\alpha, \beta)$  define his social type  $x = \frac{\alpha^{\frac{\sigma}{\sigma-\gamma}}}{\beta}$ , where  $x \in X \equiv [\underline{x}, \bar{x}]$ ,  $\underline{x} = \frac{\underline{\alpha}^{\frac{\sigma}{\sigma-\gamma}}}{\underline{\beta}}$ , and  $\bar{x} = \frac{\bar{\alpha}^{\frac{\sigma}{\sigma-\gamma}}}{\bar{\beta}}$ . Using this change of variables, we can compute from  $F(\alpha, \beta)$  the corresponding distribution  $\tilde{F}(x)$  of  $x$ . Similarly, for each politician  $(\alpha_i, \beta_i)$  define her social type  $x_i = \frac{\alpha_i^{\frac{\sigma}{\sigma-\gamma}}}{\beta_i}$ , and compute from  $H(\alpha_i, \beta_i, \theta)$  the corresponding distribution  $\tilde{H}(x_i, \theta)$ . Let  $x_{med}$  be the median value of the distribution of voter preferences  $\tilde{F}(x)$ . Without loss of generality, rewrite expected discounted payoffs

$$\begin{aligned}U(x, \tau, \theta) &= \frac{1}{1-\delta} \left[ \Lambda_A(\tau, \theta) + \Lambda_B(\tau, \theta) x \right], \\ \bar{U}(x) &= E[\Lambda_A] + E[\Lambda_B] x.\end{aligned}$$

The expected discounted payoff from electing and untried candidate is characterized by the two endogenous expectations  $E[\Lambda_A]$  and  $E[\Lambda_B]$  (that are *not* a function of  $x$ ) and  $x$ . Suppose  $E[\Lambda_A]$  and  $E[\Lambda_B]$  form an equilibrium. Then at any period  $t$ , voter  $x$  votes to re-elect an incumbent with ability  $\theta$  that implements policy  $\tau$  if and only if  $U(x, \tau, \theta) \geq \bar{U}(x)$ . Define  $\mathbf{S}_x$  as the retrospective set of voter  $x$ : The set of pairs  $(\tau, \theta)$  of an incumbent that  $x$  would re-elect over a random challenger,

$$\mathbf{S}_x = \{(\tau, \theta) | U(x, \tau, \theta) - \bar{U}(x) \geq 0\}.$$

The next lemma characterizes the win set and proves that an incumbent wins re-election if and only if she receives the vote from the median voter  $x_{med}$ .

**Lemma A. 1** *The median voter  $x_{med}$  is decisive: An incumbent with executive skill vector  $\theta$  who implements policy  $\tau$  is re-elected if and only if  $(\tau, \theta) \in \mathbf{S}_{x_{med}}$ . The retrospective set  $\mathbf{S}_{x_{med}}$  is characterized by a non-empty set of viable executive skill vectors  $\Theta^* \subseteq \Theta$  and two tax-cutoff functions  $\underline{\tau}, \bar{\tau} : \Theta^* \rightarrow [0, 1]$ , where  $\underline{\tau}(\theta) \leq \tau^*(x_{med}, \theta) \leq \bar{\tau}(\theta)$ . A politician with skill vector  $\theta \in \Theta$  is re-elected if and only if  $\theta \in \Theta^*$  and she implements a tax  $\tau \in [\underline{\tau}(\theta), \bar{\tau}(\theta)]$ .*

*Proof:* Take any  $(\tau, \theta) \in \mathbf{S}_{x_{med}}$ . By definition,  $U(x_{med}, \tau, \theta) - \bar{U}(x_{med}) \geq 0$ , that is,

$$\begin{aligned} \frac{1}{1-\delta} \left[ \Lambda_A(\theta, \tau) + \Lambda_B(\theta, \tau)x_{med} \right] - E[\Lambda_A] - E[\Lambda_B]x_{med} &\geq 0, \\ \frac{\Lambda_A(\tau, \theta)}{1-\delta} - E[\Lambda_A] + \left[ \frac{\Lambda_B(\tau, \theta)}{1-\delta} - E[\Lambda_B] \right] x_{med} &\geq 0. \end{aligned}$$

If  $\frac{\Lambda_B(\tau, \theta)}{1-\delta} \geq E[\Lambda_B]$ , then for every social type  $x \geq x_{med}$  we have

$$\frac{\Lambda_A(\tau, \theta)}{1-\delta} - E[\Lambda_A] + \left[ \frac{\Lambda_B(\tau, \theta)}{1-\delta} - E[\Lambda_B] \right] x \geq 0.$$

That is,  $(\tau, \theta) \in \mathbf{S}_x$  for every  $x \in [x_{med}, \bar{x}]$ . At least half of the voters (the median and those voters with social types above the median) vote to re-elect the incumbent, and she wins. Similarly, if  $\frac{\Lambda_B(\tau, \theta)}{1-\delta} \leq E[\Lambda_B]$  then at least half of the voters (the median and those below the median) vote to re-elect the incumbent, and she wins.

Now take any  $(\tau, \theta) \notin \mathbf{S}_{x_{med}}$ . By definition,  $U(x_{med}, \tau, \theta) - \bar{U}(x_{med}) < 0$ , that is,

$$\frac{\Lambda_A(\tau, \theta)}{1-\delta} - E[\Lambda_A] + \left[ \frac{\Lambda_B(\tau, \theta)}{1-\delta} - E[\Lambda_B] \right] x_{med} < 0.$$

If  $\frac{\Lambda_B(\tau, \theta)}{1-\delta} \leq E[\Lambda_B]$ , then for every social type  $x \geq x_{med}$  we have

$$\frac{\Lambda_A(\tau, \theta)}{1-\delta} - E[\Lambda_A] + \left[ \frac{\Lambda_B(\tau, \theta)}{1-\delta} - E[\Lambda_B] \right] x < 0.$$

That is,  $(\theta, \tau) \notin \mathbf{S}_x$  for every  $x \in [x_{med}, \bar{x}]$ . At least half of the voters (the median and those voters with social types above the median) vote for the challenger, and the incumbent loses. Similarly, if  $\frac{\Lambda_B(\tau, \theta)}{1-\delta} \geq E[\Lambda_B]$  then at least half of the voters (the median and those below the median) vote for the challenger, and the incumbent loses.

Hence, to characterize the win set, it suffices to characterize the retrospective set of the median voter. Given skill vector  $\theta$ , the median voter's period utility  $u(x_{med}, \tau, \theta)$  is maximized at  $\tau^*(x_{med}, \theta)$ . Therefore,  $U(x_{med}, \tau^*(x_{med}, \theta), \theta) \geq U(x_{med}, \tau, \theta)$  for all  $\tau \in [0, 1]$  and  $\theta \in \Theta$ . Moreover, we assumed either  $\psi < 1$  or  $x_{med} < \underline{\theta}_g \Omega$ , which implies that  $\tau^*(x_{med}, \theta) > 0$  and  $U(x_{med}, \tau^*(x_{med}, \theta), \theta)$  strictly increases in any dimension of  $\theta$ .

Define the viable executive skill set  $\Theta^* = \{\theta \in \Theta | U(x_{med}, \tau^*(x_{med}, \theta), \theta) - \bar{U}(x_{med}) \geq 0\}$ . Politicians with non-viable skill vectors  $\theta \in \Theta \setminus \Theta^*$  are not able to win re-election, even when they implement median voter's preferred policy. Therefore, they implement their preferred policy  $\tau^*(x_i, \theta)$  and are ousted from office.

Now take any viable executive skill vector  $\theta \in \Theta^*$ .  $U(x_{med}, \tau, \theta)$  strictly decreases as  $\tau$  moves away from  $\tau^*(x_{med}, \theta)$ . Hence, we can compute the highest tax  $\bar{\tau}(\theta) \in [\tau^*(x_{med}, \theta), 1]$  such that  $U(x_{med}, \bar{\tau}(\theta), \theta) \geq \bar{U}(x_{med})$ , and lowest tax  $\underline{\tau}(\theta) \in [0, \tau^*(x_{med}, \theta)]$  such that  $U(x_{med}, \underline{\tau}(\theta), \theta) \geq \bar{U}(x_{med})$ . Politician  $\theta \in \Theta^*$  is re-elected if and only if she implements tax rate  $\tau \in [\underline{\tau}(\theta), \bar{\tau}(\theta)]$ .

By contradiction, suppose  $\Theta^*$  is empty in equilibrium. Then every politician implements her preferred policy and loses re-election, which implies that a politician with sufficiently high skill  $\theta \in \Theta$  could be re-elected by implementing the median voter's preferred policy, a contradiction. ■

For viable politicians  $\theta \in \Theta^*$ , define the type-cutoff functions  $w^L : \Theta^* \rightarrow [\underline{x}, x_{med}]$  and  $w^R : \Theta^* \rightarrow [x_{med}, \bar{x}]$  as follows. The politician with lowest social type  $x_i$  that can implement her preferred policy and be re-elected is  $w^L(\theta) = \{\min x_i \in X | \tau^*(x_i, \theta) \leq \bar{\tau}(\theta)\}$ . The politician with highest type  $x_i$  that can implement her preferred policy and be re-elected is  $w^R(\theta) = \{\max x_i \in X | \tau^*(x_i, \theta) \geq \underline{\tau}(\theta)\}$ . A politician with ability  $\theta \in \Theta^*$  and type  $x_i \in [w^L(\theta), w^R(\theta)]$  can implement her preferred policy  $\tau^*(x_i, \theta)$  and be re-elected.

I now characterize the optimal decision of viable politicians with social types  $x_i \notin [w^L(\theta), w^R(\theta)]$ . A politician with ability  $\theta \in \Theta^*$  will *lose* re-election if she adopts policy  $\tau < \underline{\tau}(\theta)$  or  $\tau > \bar{\tau}(\theta)$ . For a politician with type  $x_i < w^L(\theta)$ , the value of adopting her own preferred policy and losing re-election to an untried challenger is

$$u(x_i, \tau^*(x_i, \theta), \theta) + \delta \bar{U}(x_i).$$

The value of adopting the highest tax  $\bar{\tau}(\theta)$  that allows her to win re-election is

$$U(x_i, \bar{\tau}(\theta), \theta).$$

The incumbent will optimally choose to compromise to win re-election when

$$U(x_i, \bar{\tau}(\theta), \theta) > u(x_i, \tau^*(x_i, \theta), \theta) + \delta \bar{U}(x_i).$$

Similarly, an incumbent with ability  $\theta$  and type  $x_i > w^R(\theta)$  will compromise an implement policy  $\underline{\tau}(\theta)$  if and only if

$$U(x_i, \underline{\tau}(\theta), \theta) > u(x_i, \tau^*(x_i, \theta), \theta) + \delta \bar{U}(x_i).$$

The next lemma characterizes the compromise sets.

**Lemma A. 2** *For politicians with viable executive skill vectors  $\theta \in \Theta^*$ , compromise sets are defined by type-cutoff functions  $c^L : \Theta^* \rightarrow [\underline{x}, w^L(\theta)]$  and  $c^R : \Theta^* \rightarrow [w^R(\theta), \bar{x}]$  such that*

$$\underline{x} \leq c^L(\theta) \leq w^L(\theta) \leq x_{med} \leq w^R(\theta) \leq c^R(\theta) \leq \bar{x}.$$

*A politician with ability  $\theta \in \Theta^*$  and social type  $x_i \in (c^L(\theta), w^L(\theta))$  compromises by adopting the highest tax  $\bar{\tau}(\theta)$  that allows her to win re-election. A politician with ability  $\theta \in \Theta^*$  and social type  $x_i \in (w^R(\theta), c^R(\theta))$  compromises by adopting the lowest tax  $\underline{\tau}(\theta)$  that allows her to win re-election. Politicians with ability  $\theta \in \Theta^*$  and extreme social type  $x_i \notin (c^L(\theta), c^R(\theta))$  adopt their preferred policy  $\tau^*(x_i, \theta)$  and lose re-election.*

*Proof:* For an incumbent with executive skill vector  $\theta \in \Theta^*$  and social type  $x_i \leq w^L(\theta)$ , define  $\Psi^L(x_i, \theta)$  to be the net value of compromising to  $\bar{\tau}(\theta)$ ,

$$\Psi^L(x_i, \theta) = U(x_i, \bar{\tau}(\theta), \theta) - u(x_i, \tau^*(x_i, \theta), \theta) - \delta \bar{U}(x_i).$$

In any equilibrium,  $U(x_i, \tau^*(x_i, \theta), \theta) > U(x_i)$  as long as  $\Delta\theta$  is sufficiently small (I discuss the case where  $\Delta\theta$  is large in Section 5). Therefore, at the cutoff  $x_i = w^L(\theta)$  we have  $\Psi^L(w^L(\theta), \theta) > 0$ . We need to show that for any  $x_i$  below the cutoff,  $x_i \in [\underline{x}, w^L(\theta)]$ , the continuous function  $\Psi^L(x_i, \theta)$  crosses zero at most once. This will be the case if  $\Psi^L(x_i, \theta)$  is a concave function of  $x_i$ . Rewrite

$$\begin{aligned} \Psi^L(x_i, \theta) &= \frac{1}{1-\delta} [\Lambda_A(\bar{\tau}(\theta), \theta) + \Lambda_B(\bar{\tau}(\theta), \theta)x_i] \\ &\quad - [\Lambda_A(\tau^*(x_i, \theta), \theta) + \Lambda_B(\tau^*(x_i, \theta), \theta)x_i] - \delta [E[\Lambda_A] + E[\Lambda_B]x_i]. \end{aligned}$$

Taking the derivative with respect to  $x_i$  and using the envelope theorem,

$$\frac{\partial \Psi^L(x_i, \theta)}{\partial x_i} = \frac{\Lambda_B(\bar{\tau}(\theta), \theta)}{1-\delta} - \Lambda_B(\tau^*(x_i, \theta), \theta) - \delta E[\Lambda_B].$$

The first and last terms are not a function of  $x_i$ . From Lemma 1, the optimal tax rate  $\tau^*(x_i, \theta)$  decreases in  $x_i$  (strictly decreases if  $\tau^*(x_i, \theta) > 0$ , which holds when  $\psi < 1$  or  $x_i < \theta_g \Omega$ ). From definition (17),  $\Lambda_B(\tau, \theta)$  strictly decreases in  $\tau < 1$ . Therefore,

$$\frac{\partial^2 \Psi^L(x_i, \theta)}{\partial x_i^2} = -\frac{\partial \Lambda_B(\tau^*(x_i, \theta), \theta)}{\partial \tau^*(x_i, \theta)} \frac{\partial \tau^*(x_i, \theta)}{\partial x_i} \leq 0,$$

and  $\Psi^L(x_i, \theta)$  is concave (strictly concave if  $\psi < 1$  or  $x_i < \theta_g \Omega$ ).

For an incumbent with executive skill vector  $\theta \in \Theta^*$  and social type  $x_i \geq w^R(\theta)$ , define  $\Psi^R(x_i, \theta)$  to be the net value of compromising to  $\underline{\tau}(\theta)$ ,

$$\Psi^R(x_i, \theta) = U(x_i, \underline{\tau}(\theta), \theta) - u(x_i, \tau^*(x_i, \theta), \theta) - \delta \bar{U}(x_i).$$

Similar result holds:  $\Psi^R(w^R(\theta), \theta) > 0$  and  $\Psi^R(x_i, \theta)$  is a concave function of  $x_i$ .

Consequently, the compromise cutoff functions are defined as follows:

$$\begin{aligned} c^L(\theta) &= \{\min x_i \in [\underline{x}, w^L(\theta)] \mid \Psi^L(x, \theta) \geq 0\} \\ c^R(\theta) &= \{\max x_i \in [w^R(\theta), \bar{x}] \mid \Psi^R(x, \theta) \geq 0\}. \end{aligned}$$

A politician with ability  $\theta$  and social type  $x_i \in (c^L(\theta), w^L(\theta))$  compromises by adopting the highest tax  $\bar{\tau}(\theta)$  that allows her to win re-election. A politician with ability  $\theta$  and social type  $x_i \in (w^R(\theta), c^R(\theta))$  compromises by adopting the lowest tax  $\underline{\tau}(\theta)$  that allows her to win re-election. Politicians with ability  $\theta$  and extreme type  $x_i \notin (c^L(\theta), c^R(\theta))$  have a negative net value of compromising: They choose to adopt their preferred policy  $\tau^*(x_i, \theta)$  and lose re-election, concluding the proof.  $\blacksquare$

**Lemma A. 3** *An equilibrium exists.*

*Proof:* Existence follows from a fixed point argument on  $E[\Lambda_A]$  and  $E[\Lambda_B]$ . Recall that

$$\begin{aligned} \Lambda_A(\tau, \theta) &= \theta_v + \theta_g \left[ \tau \theta_c \left[ \frac{\gamma(1-\tau)\theta_c}{\mu} \right]^{\frac{\gamma}{\sigma-\gamma}} \Omega \right]^\psi, \\ \Lambda_B(\tau, \theta) &= \mu \left[ \frac{\sigma-\gamma}{\sigma\gamma} \right] \left[ \frac{\gamma}{\mu} (1-\tau)\theta_c \right]^{\frac{\sigma}{\sigma-\gamma}}. \end{aligned}$$

At each period, the lowest feasible values of  $\Lambda_A(\tau, \theta)$  and  $\Lambda_B(\tau, \theta)$  are  $\underline{\theta}_v$  and zero, respectively. This occurs when the politician with lowest executive skill vector implements a tax rate  $\tau = 1$ . The highest feasible value of  $\Lambda_A(\tau, \theta)$  is  $\bar{\theta}_v + \bar{\theta}_g \left[ \frac{\sigma-\gamma}{\sigma} \bar{\theta}_c \left[ \frac{\gamma(1-\frac{\sigma-\gamma}{\sigma})\bar{\theta}_c}{\mu} \right]^{\frac{\gamma}{\sigma-\gamma}} \Omega \right]^\psi$ , which occurs when the politician with highest executive skill vector implements the revenue maximizing tax rate  $\tau = \frac{\sigma-\gamma}{\sigma}$ . The highest feasible value of  $\Lambda_B(\tau, \theta)$  is  $\mu \left[ \frac{\sigma-\gamma}{\sigma\gamma} \right] \left[ \frac{\gamma}{\mu} \bar{\theta}_c \right]^{\frac{\sigma}{\sigma-\gamma}}$ , which occurs when the politician with highest executive skill vector implements a zero tax rate. Computing present values, define the (compact and convex) set of feasible values of  $E[\Lambda_A]$  and  $E[\Lambda_B]$ ,

$$D \equiv \left[ \frac{\underline{\theta}_v}{1-\delta}, \frac{\bar{\theta}_v}{1-\delta} + \frac{\bar{\theta}_g}{1-\delta} \left[ \frac{\sigma-\gamma}{\sigma} \bar{\theta}_c \left[ \frac{\gamma(1-\frac{\sigma-\gamma}{\sigma})\bar{\theta}_c}{\mu} \right]^{\frac{\gamma}{\sigma-\gamma}} \Omega \right]^\psi \right] \times \left[ 0, \frac{\mu}{1-\delta} \left[ \frac{\sigma-\gamma}{\sigma\gamma} \right] \left[ \frac{\gamma}{\mu} \bar{\theta}_c \right]^{\frac{\sigma}{\sigma-\gamma}} \right].$$

The following function maps values from  $D$  to  $D$ . Given any  $(E[\Lambda_A], E[\Lambda_B]) \in D$ , define the continuation value  $\bar{U}(x_i) = E[\Lambda_A] + E[\Lambda_B]x_i$ . Use the median voter indifference condition from Lemma A.1 to compute the unique corresponding viable set  $\theta^*$ , the unique tax-cutoff functions  $\bar{\tau}$  and  $\underline{\tau}$ , and the unique type-cutoff functions  $w^L$  and  $w^R$ . Use the compromise rule from Lemma A.2 to compute the unique type-cutoff functions  $c^L$  and  $c^R$ . Finally, use these results to compute the unique new expected values of  $(E[\Lambda_A]', E[\Lambda_B]')$ , which must belong to the feasible set  $D$ . This function is continuous, so a fixed point exists. ■

## A.4 Analysis

*Proof:* [**Proposition 1**] The proposition has three sets of results for centrists and extremists:

1. Fixed cost advantage: If  $\theta_{jv} > \theta_{iv}$  and  $(\theta_{jc}, \theta_{jg}) = (\theta_{ic}, \theta_{ig})$ , then,  $\tau^{Eq}(x_j, \theta_j) = \tau^{Eq}(x_i, \theta_i)$ ,  $g^*(\tau^{Eq}(x_j, \theta_j), \theta_j) > g^*(\tau^{Eq}(x_i, \theta_i), \theta_i)$ ,  $c^*(\alpha, \tau^{Eq}(x_j, \theta_j), \theta_j) = c^*(\alpha, \tau^{Eq}(x_i, \theta_i), \theta_i)$ ; for every voter,  $U(\alpha, \beta, \tau^{Eq}(x_j, \theta_j), \theta_j) > U(\alpha, \beta, \tau^{Eq}(x_i, \theta_i), \theta_i)$ ;
2. Private sector advantage: If  $\theta_{jc} > \theta_{ic}$  and  $(\theta_{jv}, \theta_{jg}) = (\theta_{iv}, \theta_{ig})$ , then  $\tau^{Eq}(x_j, \theta_j) \leq \tau^{Eq}(x_i, \theta_i)$ ,  $g^*(\tau^{Eq}(x_j, \theta_j), \theta_j) \geq g^*(\tau^{Eq}(x_i, \theta_i), \theta_i)$ ,  $c^*(\alpha, \tau^{Eq}(x_j, \theta_j), \theta_j) > c^*(\alpha, \tau^{Eq}(x_i, \theta_i), \theta_i)$ ; for every voter,  $U(\alpha, \beta, \tau^{Eq}(x_j, \theta_j), \theta_j) > U(\alpha, \beta, \tau^{Eq}(x_i, \theta_i), \theta_i)$ . Further, all inequalities are strict for  $\psi < 1$ .
3. Public sector marginal productivity advantage: If  $\theta_{jg} > \theta_{ig}$  and  $(\theta_{jv}, \theta_{jc}) = (\theta_{iv}, \theta_{ic})$ , then  $\tau^{Eq}(x_j, \theta_j) \geq \tau^{Eq}(x_i, \theta_i)$ ,  $g^*(\tau^{Eq}(x_j, \theta_j), \theta_j) \geq g^*(\tau^{Eq}(x_i, \theta_i), \theta_i)$ ,  $c^*(\alpha, \tau^{Eq}(x_j, \theta_j), \theta_j) \leq c^*(\alpha, \tau^{Eq}(x_i, \theta_i), \theta_i)$ . For each voter  $(\alpha, \beta) \in A \times B$ , if  $\frac{\alpha \frac{\sigma - \gamma}{\beta}} < \bar{y}$  then  $U(\alpha, \beta, \tau^{Eq}(x_j, \theta_j), \theta_j) \geq U(\alpha, \beta, \tau^{Eq}(x_i, \theta_i), \theta_i)$ ; if  $\frac{\alpha \frac{\sigma - \gamma}{\beta}} > \bar{y}$  then  $U(\alpha, \beta, \tau^{Eq}(x_j, \theta_j), \theta_j) \leq U(\alpha, \beta, \tau^{Eq}(x_i, \theta_i), \theta_i)$ . Further, all inequalities are strict if  $\tau^*(x_j, \theta_j) > 0$  (that is, if  $\psi < 1$  or  $x_j < \theta_{jg}\Omega$ ).

First notice that  $\tau^{Eq}(x_i, \theta_i) = \tau^*(x_i, \theta_i)$  for centrist and extremist politicians. The first set of results follow directly from the fact that F.O.C. (9) and consequently  $\tau^*(x_i, \theta_i)$  are not functions of  $\theta_v$ , and  $g(\tau_i, \theta_i)$  strictly increases in  $\theta_v$ .

In the second set of results,  $\tau^{Eq}(x_j, \theta_j) \leq \tau^{Eq}(x_i, \theta_i)$  follows from (9). From the definition of  $g^*(\tau^*(x_i, \theta_i), \theta_i)$ , for any  $g^* > 0$

$$\begin{aligned} & \frac{\partial g^*(\tau^*(x_i, \theta_i), \theta_i)}{\partial \theta_c} \frac{\theta_c}{[g^*(\tau^*(x_i, \theta_i), \theta_i) - \theta_v]} \\ = & \psi \left[ \frac{\sigma}{\sigma - \gamma} + \frac{\partial \tau^*(x_i, \theta_i)}{\partial \theta_c} \frac{\theta_c}{\tau^*(x_i, \theta_i)} \left[ 1 - \frac{\gamma}{(\sigma - \gamma)} \frac{\tau}{(1 - \tau)} \right] \right]. \end{aligned}$$



Hence,  $\frac{\partial g^*(\tau^*(x_i, \theta_i), \theta_i)}{\partial \theta_c} \geq 0$  if and only if

$$\frac{\partial \tau^*(x_i, \theta_i)}{\partial \theta_c} \frac{\theta_c}{\tau^*(x_i, \theta_i)} \geq \frac{-\frac{\sigma}{\sigma-\gamma}}{\left[1 - \frac{\gamma}{(\sigma-\gamma)} \frac{\tau^*(x_i, \theta_i)}{(1-\tau^*(x_i, \theta_i))}\right]}, \quad (21)$$

where we know that  $\left[1 - \frac{\gamma}{(\sigma-\gamma)} \frac{\tau^*(x_i, \theta_i)}{(1-\tau^*(x_i, \theta_i))}\right] \in (0, 1]$  since  $\tau^*(x_i, \theta_i) \in [0, \frac{\sigma-\gamma}{\sigma}]$ . Take the derivative of the F.O.C. (9) with respect to  $\theta_c$ . After some algebra we have

$$\frac{\partial \tau^*(x_i, \theta_i)}{\partial \theta_c} \frac{\theta_c}{\tau^*(x_i, \theta_i)} = \frac{-\frac{\sigma}{\sigma-\gamma}}{\left[1 + \frac{\gamma}{(\sigma-\gamma)(1-\psi)(1-\tau^*(x_i, \theta_i))} \frac{(\psi + \frac{(\sigma-\gamma\psi)\tau^*(x_i, \theta_i)}{(\sigma-\gamma)(1-\tau^*(x_i, \theta_i))})}{\frac{\gamma\tau^*(x_i, \theta_i)}{(1-\frac{\sigma}{\sigma-\gamma})(1-\tau^*(x_i, \theta_i))}}\right]} \quad (22)$$

The RHS of (22) is greater than the RHS of (21), since the former has a denominator greater than one, the later has a denominator between zero and one, both are negative and have the same numerator. Consequently, inequality (21) and the second set of results hold.

In the third set of results,  $\tau^{Eq}(x_j, \theta_j) \geq \tau^{Eq}(x_i, \theta_i)$  follows from (9). When  $\tau^*(x_j, \theta_j) > 0$  the increase in tax rate is strict:  $g^*$  goes up while  $c^*$  goes down for every voter. When solutions are interior and voter  $(\alpha, \beta)$  faces an incumbent with social type  $x_i$ , the change in utility  $\frac{\partial U(\alpha, \beta, \tau^*(x_i, \theta_i), \theta_i)}{\partial \theta_g}$  has the same sign as

$$1 + \frac{\partial \tau^*(x_i, \theta_i)}{\partial \theta_g} \frac{\theta_g}{\tau^*(x_i, \theta_i)} \psi \tau^*(x_i, \theta_i)^{1-\psi} (1 - \tau^*(x_i, \theta_i))^{\frac{\gamma(1-\psi)}{\sigma-\gamma}} \left[ \tau^*(x_i, \theta_i)^{-(1-\psi)} (1 - \tau^*(x_i, \theta_i))^{\frac{-\gamma(1-\psi)}{\sigma-\gamma}} \right. \\ \left. - \frac{\gamma}{(\sigma-\gamma)} \tau^*(x_i, \theta_i)^\psi (1 - \tau^*(x_i, \theta_i))^{\frac{-(\sigma-\gamma\psi)}{\sigma-\gamma}} - \frac{\theta_c}{\psi \theta_g \Omega \Delta^\psi} \left[ \frac{\gamma}{\mu} \right]^{\frac{\gamma(1-\psi)}{\sigma-\gamma}} \left( \frac{\alpha \frac{\sigma}{\sigma-\gamma}}{\beta} \right) \right].$$

From the F.O.C. (9), the term in brackets is zero when  $\frac{\alpha \frac{\sigma}{\sigma-\gamma}}{\beta} = x_i$ , hence voter  $x = x_i$  is strictly better. Since  $\frac{\partial \tau^*(x_i, \theta_i)}{\partial \theta_g} > 0$ , there is a type cutoff  $\bar{y} > x_i$  such that the change in utility is strictly positive for voters  $\frac{\alpha \frac{\sigma}{\sigma-\gamma}}{\beta} < \bar{y}$ , and strictly negative for voters  $\frac{\alpha \frac{\sigma}{\sigma-\gamma}}{\beta} > \bar{y}$ . ■

*Proof:* [**Lemma 2**] The result is derived directly from Lemma A.1. Take any viable politician  $\theta_i \in \Theta^*$ . The highest tax rate that the politician can implement and still guarantee re-election is the highest tax  $\bar{\tau}(\theta_i) \in [\tau^*(x_{med}, \theta_i), 1]$  such that  $U(x_{med}, \bar{\tau}(\theta_i), \theta_i) \geq \bar{U}(x_{med})$ . Now take any  $\theta_j \in \Theta$  such that  $\theta_j > \theta_i$ . We have  $U(x_{med}, \bar{\tau}(\theta_i), \theta_j) \geq \bar{U}(x_{med})$ , which implies that the highest  $\bar{\tau}(\theta_j)$  such that  $U(x_{med}, \bar{\tau}(\theta_j), \theta_j) \geq \bar{U}(x_{med})$  is at least as high as  $\bar{\tau}(\theta_i)$ . Similar result holds for taxes below the median voter's bliss point,  $\underline{\tau}(\theta_i) \geq \underline{\tau}(\theta_j)$ . Inequalities are strict when solutions are interior. ■

*Proof:* [**Proposition 2**] We first show that  $\tau^{Eq}(x_j, \theta_j) > \tau^{Eq}(x_i, \theta_i)$ ,  $g^*(\tau^{Eq}(x_j, \theta_j), \theta_j) > g^*(\tau^{Eq}(x_i, \theta_i), \theta_i)$ , and  $c^*(\alpha, \tau^{Eq}(x_j, \theta_j), \theta_j) < c^*(\alpha, \tau^{Eq}(x_i, \theta_i), \theta_i)$ .

The left-moderate politician  $(x_i, \theta_i)$  implements tax rate  $\bar{\tau}(\theta_i) < \tau^*(x_i, \theta_i)$ ; the left-moderate politician  $(x_j, \theta_j)$  implements tax rate  $\bar{\tau}(\theta_j) < \tau^*(x_j, \theta_j)$ . From Lemma 2,  $\bar{\tau}(\theta_j) > \bar{\tau}(\theta_i)$  when solutions are interior, therefore  $\tau^{Eq}(x_j, \theta_j) > \tau^{Eq}(x_i, \theta_i)$ . Politician  $j$  has higher ability and implements a higher tax rate on the left-side of the Laffer Curve, therefore she must provide more public goods  $g^*(\tau^{Eq}(x_j, \theta_j), \theta_j) > g^*(\tau^{Eq}(x_i, \theta_i), \theta_i)$ .

Both politicians compromise in order to be re-elected. It implies that the median voter is indifferent between each politician and the untried challenger; consequently, he is indifferent between either politician. Politician  $j$  provides more public goods, therefore the median voter must consume less of the private good in order to be indifferent. Equilibrium consumption of  $c$  is linear in  $\alpha^{\frac{\sigma}{\sigma-\gamma}}$ , so every voter must consume less when politician  $j$  is the incumbent,  $c^*(\alpha, \beta, \tau^{Eq}(x_j, \theta_j), \theta_j) < c^*(\alpha, \beta, \tau^{Eq}(x_i, \theta_i), \theta_i)$ .

Both politicians are re-elected. The change in the discounted payoff of voter  $x$  is

$$\begin{aligned} \Delta U(x) &= U(x, \tau^{Eq}(x_j, \theta_j), \theta_j) - U(x, \tau^{Eq}(x_i, \theta_i), \theta_i) \\ &= \frac{1}{1-\delta} \left[ \Lambda_A(\tau^{Eq}(x_j, \theta_j), \theta_j) + \Lambda_B(\tau^{Eq}(x_j, \theta_j), \theta_j)x \right. \\ &\quad \left. - \Lambda_A(\tau^{Eq}(x_i, \theta_i), \theta_i) - \Lambda_B(\tau^{Eq}(x_i, \theta_i), \theta_i)x \right] \end{aligned}$$

Politician  $j$  provides more public goods: From (18),  $\Lambda_A(\tau^{Eq}(x_j, \theta_j), \theta_j) > \Lambda_A(\tau^{Eq}(x_i, \theta_i), \theta_i)$ . The median voter is indifferent,  $\Delta U(x_{med}) = 0$ . This implies that  $\Lambda_B(\tau^{Eq}(x_j, \theta_j), \theta_j) < \Lambda_B(\tau^{Eq}(x_i, \theta_i), \theta_i)$ . The derivative of  $\Delta U(x)$  with respect to  $x$  is  $\frac{1}{1-\delta} \left[ \Lambda_B(\tau^{Eq}(x_j, \theta_j), \theta_j) - \Lambda_B(\tau^{Eq}(x_i, \theta_i), \theta_i) \right] < 0$ . Therefore,  $\Delta U(x) > 0$  for every  $x \in [\underline{x}, x_{med}]$ , and  $\Delta U(x) < 0$  for every  $x \in [x_{med}, \bar{x}]$ . ■

*Proof:* [**Proposition 3**] The proof is similar to the proof of Proposition 2:  $\underline{\tau}(\theta_j) < \underline{\tau}(\theta_i)$  implies that every voter consumes more of the private good when politician  $j$  is the incumbent. The median voter is indifferent, so  $j$  offers less public goods. The derivative of  $\Delta U(x)$  with respect to  $x$  is now strictly positive.  $\Delta U(x_{med}) = 0$  then yields the conclusion that  $\Delta U(x) < 0$  for every  $x \in [\underline{x}, x_{med}]$ , and  $\Delta U(x) > 0$  for every  $x \in [x_{med}, \bar{x}]$  ■

## A.5 Productivity Growth Rate

*Proof:* [**Proposition 4**] Assume (A1), (A2), and  $\delta(1 + \phi)^{\frac{\sigma}{\sigma-\gamma}} < 1$ , and follow the steps of Theorem 1. (A2) implies that the term  $\beta\theta_v$  is irrelevant for the political equilibrium (all

politicians have the same fixed cost at every period), so we can disregard this fixed cost from our analysis.

Under economic equilibrium, when voters optimally choose labor supply, (A1) implies that we can factor out the term  $\Phi_t^{\frac{\sigma}{\sigma-\gamma}}$  from the period utility of each agent. The period utility function —Equation (7) — becomes

$$u(\alpha, \beta, \tau, \theta, \Phi_t) = \Phi_t^{\frac{\sigma}{\sigma-\gamma}} \left\{ \beta \theta_g \tau \theta_c \left[ \frac{\gamma(1-\tau)\theta_c}{\mu} \right]^{\frac{\gamma}{\sigma-\gamma}} \Omega + \mu \left[ \frac{\sigma-\gamma}{\sigma\gamma} \right] \left[ \frac{\gamma}{\mu} (1-\tau)\theta_c \alpha \right]^{\frac{\sigma}{\sigma-\gamma}} \right\}.$$

That is, holding everything else constant, a higher level of  $\Phi_t$  generates a higher period payoff for every agent. However, the trade off between public and private consumption generated by the income tax rate  $\tau$  is independent of the TFP level. Rewrite  $\Phi_t^{\frac{\sigma}{\sigma-\gamma}}$  as  $[(1+\phi)^t \Phi_0]^{\frac{\sigma}{\sigma-\gamma}}$ . Without loss of generality, normalized  $\Phi_0 = 1$ . Hence, at any given period  $t$ , the period utility of each agent is multiplied by the term  $[(1+\phi)^{\frac{\sigma}{\sigma-\gamma}}]^t$ . All other equations and variables are the same as in an economy without growth. Therefore, we can define a new discount factor  $\delta' = \delta(1+\phi)^{\frac{\sigma}{\sigma-\gamma}}$  and verify that all equilibrium equations are equivalent in both economies (with growth and without growth but with the higher discount factor  $\delta'$ ). ■

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